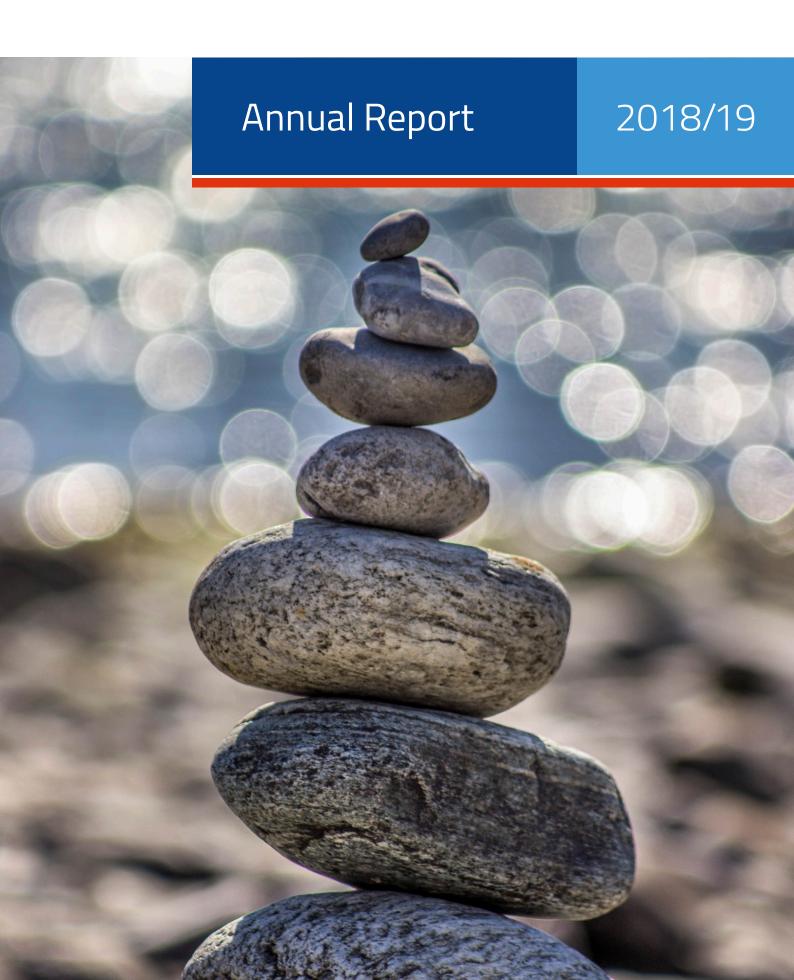


Presented to the House of Representatives pursuant to section 150 of the Crown Entities Act 2004



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# Report from the Board Chair and Chief Executive

As we reflect on our major achievements, challenges and milestones during the past 12 months, we are proud of the continued organisation and community focus on Nelson Marlborough Health's mission to "work with the people of our community to promote, encourage and enable their health, wellbeing and independence" and our capacity to respond to ever-increasing demand for our services.

### Overview

We are pleased to present this Annual Report for the year ended 30 June 2019.

The Annual Report is an opportunity to reflect on the achievements of the past year and consider what the future holds. Nelson Marlborough Health, like other health systems in New Zealand and around the world is facing an unprecedented demand for health services. This increasing demand along with the continued ageing of our population and increasing chronic conditions places stress on us to continue to deliver good quality and safe care across the health continuum and to do so within a fiscally constrained environment.

Our health services have seen an increase in utilisation across almost all services over the last 12 months and projections are for this to continue into the future. To counter this growth the models of care programme commenced during the 2017/18 year and has continued through 2018/19 with ten key initiatives being developed and implementation commencing during the 2019/20 year. This programme helps us define how health services are delivered, by who and from where for the Marlborough, Nelson and Tasman communities into the future. We look forward to seeing the results of these exciting initiatives in the years ahead.

The first draft of our indicative business case to obtain Government support for a new Nelson Hospital was submitted to the Ministry of Health towards the end of the financial year. This is the first stage of the process to obtain that support with the redevelopment seeking to solve three key issues:

- Allow for increased capacity for Nelson Hospital to meet the additional demands,
- Allow for greater flexibility in the facility design to accommodate service changes and the requirements of how health care is, and can be, delivered now and into the future, and
- Address seismic issues with a number of our current buildings to ensure health services are available after a significant event.

This financial year saw a number of events occurring including a number of strikes by resident medical officers and the Pigeon Valley fires. Our health system has responded superbly to these and other events through the year and we are reminded of five things that make a difference and underpin a good health system and provide an excellent lens to keep checking that our health system is indeed healthy, and oriented with the right focus. We believe the Nelson Marlborough Health system can answer positively to each of these five things and has a solid foundation to continue to build a great health system for our community.

- 1. *People*—every day talented, dedicated people deliver healthcare in a thousand different ways across our region. It is people that are largely the face of health care—and every day people turn up to do their best by the community they live in.
- 2. *Values*—If we want kind and compassionate care, then our values need to underpin the way we deliver care. At the heart of quality care is people acting with kindness and compassion, and it is often reflected in many small actions often unnoticed.

- 3. Teamwork—At the heart of innovation and improvement is often teams working together. When things go wrong (and sadly they do despite people's best intentions), it is often the failure of people to work well together. Health is such a complex system, and it relies on people and processes working together for the best outcomes. We need to put more focus on developing teams that work together in supportive and respectful ways.
- 4. Resources—If we are to provide good care then we need the people, equipment, buildings, drugs and more to make the health system work. Health is a "hungry beast", always wanting more to meet the growing demand and changing technologies. Our people do an amazing job of looking to extract the best value we can from the resources we are given, to meet the health care needs of our community.
- 5. A focus to equity and the most vulnerable—As a health system we need to keep the spotlight on the right things—otherwise we will not address the issues of inequity of health outcomes and poor access to services. We need to be clear in our vision and focus which will shape our priorities, actions and investments.

# Financial performance

For the 2018/19 year we are reporting a deficit of \$20.57 million. A number of one-off impacts have adversely impacted the year's results including \$7 million for the remediation of payments required under the Holidays Act, \$1 million for the demolition of the old nurses home in Wairau, and settlements of multi-employer collection employment agreements that exceeded our funding increases. Whilst reporting a deficit is disappointing we continued a programme to invest in additional services within community health services and mental health services and allowed for an additional 17 full-time equivalent hospital nurses within the safe staffing agreement between all DHBs, the Ministry of Health and the unions representing our nursing workforce.

We are planning a deficit in the year ahead including continued investment into the initiatives identified within the models of care programme. This investment has been built on the robust fiscal management across our health system in recent years and we remain committed to living within our fiscal resources within the medium term.

# **Acknowledgements**

As we move from one financial year to another it is important to acknowledge, of all the fantastic work that has happened over the previous year. We have a health system we can be proud of. We have so many dedicated and talented staff committed to delivering the best care we can, often under considerable financial constraint. We should pause and celebrate the day to day care delivered, from the safe arrival of little ones, to the improvements in supporting end of life care. We acknowledge the kindness and compassion expressed that puts the focus on a better patient experience. We appreciate the innovations and change programmes that have happened—all of which have their focus to improving quality of care. So thank you to all who are involved in the Health system—whether in the front line delivery of care, or supporting so well the teams and infrastructure that contributes to delivering great care to our community.

Jenny Black Board Chair

Jenny Hack.

Peter Bramley Chief Executive

PmBanley

# A day in the life of NMH

### In 24 hours across our district



# Governance report

# **Board objectives and functions**

The Nelson Marlborough District Health Board, known by its trading name as Nelson Marlborough Health (NMH) was established pursuant to section 19 of the *New Zealand Public Health and Disability Act 2000*. NMH is a Crown entity and is subject to the provisions of the Crown Entities Act 2004.

The objectives of NMH are:

- to improve, promote, and protect the health of people and communities
- to promote the integration of health services, especially primary and secondary health services
- to seek the optimum arrangement for the most effective and efficient delivery of health services in order to meet local, regional, and national needs
- to promote effective care or support for those in need of personal health services or disability support services
- to promote the inclusion and participation in society and independence of people with disabilities
- to reduce health disparities by improving health outcomes for Māori and other population groups
- to reduce, with a view to eliminating, health outcome disparities between various population groups within New Zealand by developing and implementing, in consultation with the groups concerned, services and programmes designed to raise their health outcomes to those of other New Zealanders
- to exhibit a sense of social responsibility by having regard to the interests of the people to whom it provides, or for whom it arranges the provision of, services
- to foster community participation in health improvement, and in planning for the provision of services and for significant changes to the provision of services
- to uphold the ethical and quality standards commonly expected of providers of services and of public sector organisations
- to exhibit a sense of environmental responsibility by having regard to the environmental implications of its operations
- to be a good employer.

For the purpose of pursuing and demonstrating its objectives, NMH has the following functions:

- to ensure the provision of services for its resident population and for other people as specified in its Crown funding agreement
- to actively investigate, facilitate, sponsor, and develop co-operative and collaborative arrangements with persons in the health and disability sector or in any other sector to improve, promote, and protect the health of people, and to promote the inclusion and participation in society and independence of people with disabilities
- to collaborate with relevant organisations to plan and co-ordinate at local, regional, and national levels for the most effective and efficient delivery of health services
- to issue relevant information to the resident population, persons in the health and disability sector, and persons in any other sector working to improve, promote, and protect the health of people

- to establish and maintain processes to enable Māori to participate in, and contribute to, strategies for Māori health improvement
- to continue to foster the development of Māori capacity for participating in the health and disability sector and for providing for the needs of Māori
- to regularly investigate, assess, and monitor the health status of its resident population, any factors that NMH believes may adversely affect the health status of that population, and the needs of that population for services
- to promote the reduction of adverse social and environmental effects on the health of people and communities
- to monitor the delivery and performance of services by it and by persons engaged by it to provide or arrange for the provision of services
- to participate, where appropriate, in the training of health practitioners and other workers in the health and disability sector
- to provide information to the responsible Minister for the purposes of policy development, planning, and monitoring in relation to the performance of NMH and to the health and disability support needs of New Zealanders
- to provide, or arrange for the provision of, services on behalf of the Crown or any Crown entity within the meaning of the Crown Entities Act 2004
- to collaborate with preschools and schools within its geographical area on the fostering of health promotion and on disease prevention programmes
- to perform any other functions it is for the time being given by or under any enactment, or authorised to perform by the responsible minister by written notice to the board of NMH after due consultation.

# Accountability and communication

Under the *New Zealand Public Health and Disability Act 2000*, NMH is accountable to the responsible government minister and provides regular reports and other informal communication. In addition, transparency of decision making and process is maintained by conducting open meetings, and by making minutes, papers and other publications available on the NMH website.

# Board structure and membership

In accordance with the *New Zealand Public Health and Disability Act 2000*, the Nelson Marlborough District Health Board (the board) comprises eleven members. Seven members were elected in the October 2016 triennial elections for local government and four members are appointed by the Minister of Health. The minister then appoints the chair and deputy chair from these eleven members.

In accordance with sections 34-36 of the *New Zealand Public Health and Disability Act 2000*, the board is required to form three committees to enable it to perform its functions efficiently and effectively. The board also has the authority to form other committees as it deems necessary to fulfil its functions.

Accordingly, there are four committees:

- Statutory committees:
  - The Community and Public Health Advisory Committee
  - The Disability Support Advisory Committee
  - The Hospital Advisory Committee
- The Audit and Risk Committee

From January 2017 the board determined that all board members would be members of the combined Community and Public Health Advisory Committee and the Disability Support Advisory Committee and of the Hospital Advisory Committee. The board also determined that there would be no non-board members on these committees.

The Nelson Marlborough District Health Board is also advised by the Iwi Health Board on all issues affecting Māori.

Members of the Nelson Marlborough District Health Board at 30 June 2019 were:

Name	Appointment	
Jenny Margery Black	Elected	Chair
Alan Hinton	Appointed	Deputy Chair Chair, Audit & Risk Committee
Jenny Margaret Black	Elected	
Judy Crowe	Elected	
Craig Dennis	Appointed	
Brigid Forrest	Elected	
Gerald Hope	Elected	
Dawn McConnell	Appointed	
Allan Panting	Elected	
Patrick Smith	Appointed	
Stephen Vallance	Elected	

### Board and committee attendance

The Nelson Marlborough District Health Board (the board) meets on a monthly basis. The board holds extra meetings when required for strategic planning or other specific issues. Attendance at board and committee meetings during 2018/19 was as follows:

Board Member	Board		<b>Advisory Committees</b>		A&RC	
Name	Held	Attended	Held	Attended	Held	Attended
Jenny Margery Black	11	11	7	7	4	4
Alan Hinton	11	11	7	7	4	4
Gerald Hope	11	9	7	5	4	4
Patrick Smith	11	11	7	6		
Jenny Margaret Black	11	11	7	7		
Judy Crowe	11	11	7	7		
Craig Dennis	11	9	7	6	4	4
Brigid Forrest	11	10	7	7	4	3
Dawn McConnell	11	11	7	7		
Allan Panting	11	10	7	7		
Stephen Vallance	11	11	7	7		

Key: Advisory Committee: The three NMH statutory committees consisting of Hospital Advisory Committee (HAC), Community & Public Health Advisory Committee (CPHAC) and Disability Support Advisory Committee (DiSAC) A&RC: Audit & Risk Committee

### **Board and committee fees**

Board members are paid fees in accordance with the Cabinet Office Circular CO (12) 6 Fees framework for members appointed to bodies in which the Crown has an interest. Board members' fees were set within the maximum levels established for district health boards by the Minister of Health.

	Actual	Actual 2018
	2019	
	\$000	\$000
Value of Board member remuneration		
Jennifer Margery Black (Chairperson)	41	42
Alan Hinton (Deputy Chair)	25	26
Jenifer Margaret Black	20	21
Judy Crowe	20	20
Craig Dennis	21	21
Brigid Forrest	21	21
Gerald Hope	21	20
Dawn McConnell	23	24
Allan Panting	20	20
Patrick Smith	20	21
Stephen Vallance	20	20
Total remuneration	252	256

# **Board register of interests**

The Nelson Marlborough District Health Board (the board) maintains an interest register and ensures members are aware of their obligations to declare conflicts of interest. The register identifies areas where a board member, or a member of the NMH executive leadership team, has an interest that could lead to a potential conflict. In addition to the register, members are invited to declare any specific conflicts at the commencement of each meeting.

The following interests were declared as at 30 June 2019:

### **Board members**

Name	Interest
Jenny Margery Black (Chair)	<ul> <li>Chair, South Island Alliance Board Chair</li> <li>National DHB Chairs group</li> <li>Chair of West Coast DHB</li> <li>Member of West Coast Partnership Group</li> <li>Member of Health Promotion Agency (HPA)</li> </ul>
Alan Hinton (Deputy Chair)	<ul> <li>Trustee, Richmond Rotary Charitable Trust</li> <li>Trustee, Natureland Wildlife Trust</li> <li>Trustee, Nelson Christian Trust</li> <li>Director, Solutions Plus Tasman Ltd</li> <li>General Manager, Azwood Ltd</li> <li>Secretary, McKee Charitable Trust</li> </ul>
Judy Crowe	<ul> <li>Daughter is senior HR consultant at Oranga Tamariki</li> </ul>
Gerald Hope	<ul> <li>Chief Executive, Marlborough Research Centre</li> <li>Director, Maryport Investments Ltd</li> <li>Councillor Marlborough District Council (Wairau Awatere Ward)</li> </ul>
Jenny Margaret Black (Marlborough)	<ul> <li>ACP Practitioner</li> </ul>
Brigid Forrest	<ul> <li>Doctor, Hospice Marlborough (employed by Salvation Army)</li> <li>Locum GP in Marlborough (not a member of PHO)</li> <li>Daughter-in-law employed by Nelson Bays Primary Health as a Community Dietician</li> <li>Small Shareholder and Director on the Board of Marlborough Vintners Hotel</li> <li>Joint owner, Forrest Wines Ltd</li> </ul>
Dawn McConnell	<ul> <li>Director, To Hauora O Ngati Rarua</li> <li>Trustee, Waikawa Marae</li> <li>Regional lwi representative, Department of Internal Affairs</li> </ul>
Patrick Smith	<ul> <li>Managing Director, Patrick Smith HR Ltd</li> </ul>
Craig Dennis	<ul> <li>Trustee of Nelson Region Hospice Investment Trust</li> <li>Partner of CFO on Call</li> <li>Business consultancy Director of CD &amp; Associates</li> <li>Business consultancy Director of Scott Syndicate Development Company Ltd</li> <li>Property Developer Director of 295 Trafalgar Street Ltd</li> <li>Director of KHC Dennis Enterprises Ltd</li> <li>Chair of Progress Nelson Tasman</li> <li>Director, Taylors Contracting Co Ltd</li> </ul>

Name	Interest
Stephen Vallance	<ul><li>Chairman, Marlborough Centre of the Cancer Society</li><li>Chairman, Crossroads Trust Marlborough</li></ul>
Allan Panting	<ul> <li>Chair Orthopaedic Prioritisation Working Group</li> <li>Chair General Surgery Prioritisation Working Group</li> <li>Panel member to review Auckland DHB Orthopaedic Service</li> <li>Chair Ophthalmology Service Improvement Advisory Group</li> <li>Chair Maternal Foetal Medicine Service Improvement Advisory Group</li> </ul>

# Executive leadership team

Name	Interest
Peter Bramley Chief Executive	<ul> <li>Brother has been engaged by NMH to explore options for NMHCT</li> <li>Daughter employed by NMH as a registered nurse</li> <li>DHB representative on Pharmac Board</li> <li>Son-in-law employed by Duncan Cotterill</li> </ul>
Nick Baker Chief Medical Officer	<ul> <li>Senior Clinical Lecturer, Community Child Health, University of Otago Wellington School of Medicine</li> <li>Member Steering Group NZ Child and Youth Epidemiology Service</li> <li>Member of Paediatric Society of NZ</li> <li>Fellow Royal Australian College of Physicians</li> <li>Workforce Taskforce—Health Workforce NZ</li> <li>Occasional Expert Witness Work—Ministry of Justice</li> <li>Technical Expert DHB Accreditation for the Ministry of Health</li> <li>Member of External Clinical Incident Review Governance Group for ACC</li> </ul>
Hilary Exton GM Allied Health	<ul> <li>Member of the Nelson Marlborough Cardiology Trust</li> <li>Member of Physiotherapy New Zealand</li> <li>Member of the New Zealand Paediatric Group</li> <li>President of the Nelson Marlborough Physiotherapy Branch</li> </ul>
Pam Kiesanowski Director of Nursing & Midwifery	Chair SI NENZ Group
Jane Kinsey GM MH & Addictions & DSS	<ul> <li>Husband works for NMH in AT&amp;R as a Physiotherapist</li> </ul>
Kirsty Martin GM Information Technology	• Nil
Cathy O'Malley GM Strategy Primary & Community	<ul> <li>Daughter employed by NMH within Pharmacy service</li> <li>Sister employed by Marlborough PHO as Healthcare Home Facilitator</li> </ul>
Lexie O'Shea GM Clinical Services	• Nil
Eric Sinclair GM Finance, Performance & Facilities	<ul> <li>Trustee of Golden Bay Community Health Trust</li> <li>Wife is a Registered Nurse working in General Practice on a casual basis</li> </ul>

Name	Interest
Ditre Tamatea GM Māori Health & Vulnerable Populations	<ul> <li>Partner is an Obstetric and Gynaecological Consultant working in other DHBs.</li> </ul>
Trish Casey General Manager People & Capability	Husband is shift manager of St John Ambulance
Dr Elizabeth Wood Chair, Clinical Governance Committee	<ul> <li>General practitioner Mapua Health Centre</li> <li>MCNZ Performance Assessment Committee Member</li> </ul>

Note the executive leadership team interests recorded in the table above do not include their membership or roles within nationwide or regional executive or work groups that they hold as a result of their employment.

### **Ministerial Directions**

Section 151(1)(f) of the Crown Entities Act 2004 (the Act) states that the annual report must contain information on any new direction given to NMH by a Minister in writing under any enactment during that financial year, as well as other such directions that remain current.

'Direction' is defined in the Act as "a direction given by a Minister under this Act or the entity's Act to an entity or to a member or employee or office holder of an entity (for example, a direction on government policy, a direction to perform an additional function [issued under section 112 of the Act], or a direction relating to the entity's statement of intent)".

The following have been identified as Ministerial directions and although referred to in the singular the direction was issued to all DHBs:

- the 2011 Eligibility Direction issued under s.32 of the NZ Public Health and Disability Act 2000
- the requirement to implement the New Zealand Business Number (NZBN) in key systems by Dec 2018, issued in May 2016 under s.107 of the *Crown Entities Act*
- the direction to support a whole of government approach issued in April 2014 under s.107 of the *Crown Entities Act*. The three directions cover Procurement, ICT and Property and the former two apply to DHBs
- the direction on the use of authentication services issued in July 2008, which continues to apply to all Crown agencies apart from those with sizeable ICT business transactions and investment specifically listed within the 2014 direction.

# Our people

NMH's local health services must cope sustainably with increasing demands for services across our district.

NMH has local alliances through which we partner with primary care and other stakeholders to provide and improve local health service integration. This partnership model approach also assists in attracting and retaining qualified and trained staff within the NMH workforce.

A skilled, supported, responsive and diverse workforce is essential for sustainable service delivery. NMH needs the right mix of people in sufficient supply working in partnership with each other and taking a 'whole of team' approach which has been shown to deliver safer and more effective healthcare.

There is stability and experience in our wider district health and disability workforce. This workforce provides a significant opportunity for Nelson Marlborough to be a training/mentoring hub for the entry-level health and disability workforce in New Zealand.

We must take responsibility and make improvements to continually develop and support our people so that our workforce culture is inclusive and empowering. By trusting, valuing and fully-engaging health professionals we can improve patient care, job satisfaction, recruitment and retention. Focusing on improving clinical workforce retention and fostering clinical leadership continues as a key NMH priority.

# Health, safety and wellbeing

All NZ workforces are covered by the *Health and Safety at Work Act 2015* and regulations made under the Act (unless specifically excluded), and are regulated by WorkSafe NZ.

NMH is committed to ensuring the health, safety and wellbeing of its employees, contractors and volunteers who work on or visit an NMH-owned or operated site. NMH also has responsibilities to patients, service users and others.

We do this by providing or ensuring:

- a safe work environment, safe plant and equipment, and adequate facilities
- a culture where our staff are encouraged to speak up and be heard
- emergency procedures support, and supportive debriefs for our staff
- hazard/risk reporting, monitoring and management systems, tools and resources
- adequate training and 'work site' specific induction processes
- document and data control
- workplace health and wellbeing initiatives
- injury management, rehabilitation and return to work processes
- worker consultation and participation
- recognition of safety champions
- competent health and safety representatives
- measurement and evaluation processes—both lag and lead indicators.

### Good employer

NMH aspires to be a 'good employer' by applying the following elements:

- NMH values—Integrity, Respect, Innovation and Team Work
- leadership, accountability and culture.
- health, safety and wellbeing
- equal employment opportunities
- recruitment, selection and induction
- remuneration, recognition and conditions
- recognition of the aims and employment needs of Māori and Pacifica
- recognition of the aims and cultural differences of ethnic and minority groups, and building of cultural competence
- recognition of the employment needs of people with disabilities
- harassment and bullying prevention.

NMH has an equal employment opportunities focus within the relevant policies. A highly contestable recruitment and selection procedure is followed to ensure fairness and equal opportunity.

Learning, training and development opportunities are offered to all staff, and personal performance and development plans are a mandatory requirement for all employees.

# Workforce profile

The table below provides a profile of the NMH workforce.

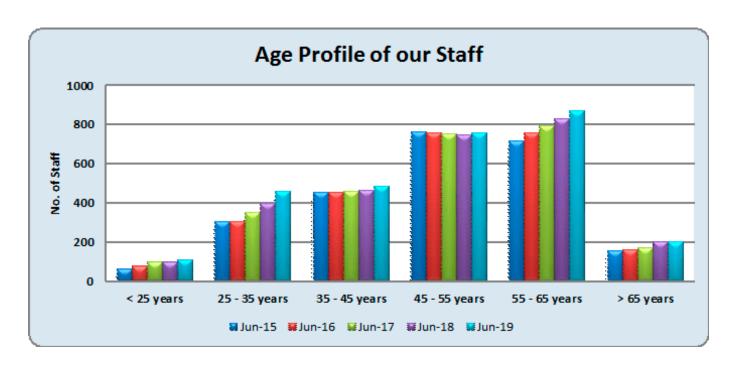
Employee by gender	Jun-15	Jun-16	Jun-17	Jun-18	Jun-19
Female	2,031	2,086	2,177	2,281	2,393
Male	429	442	474	481	522
Total staff (headcount)	2,460	2,528	2,651	2,762	2,915

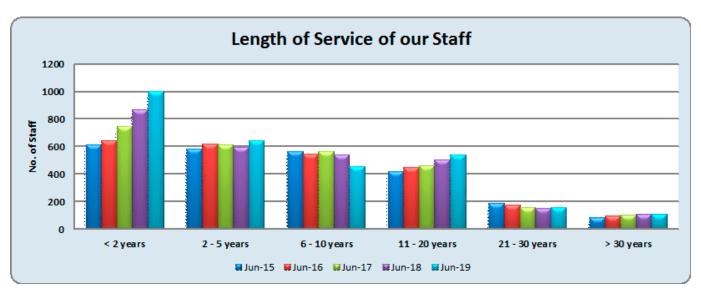
Employee by employment grouping	Jun-15	Jun-16	Jun-17	Jun-18	Jun-19
Medical	189	190	198	212	213
Nursing	655	663	678	691	709
Allied health	316	319	319	321	339
Disability support services	263	257	255	273	266
Hotel and support	103	103	103	114	124
Management and administration	332	350	352	356	383
Total FTEs	1,858	1,882	1,905	1,967	2,034

Employee by ethnicity	Jun-15	Jun-16	Jun-17	Jun-18	Jun-19
Asian	50	51	75	84	117
Australian	36	37	37	39	35
European	240	256	256	251	259
Māori	77	91	88	97	116
NZ European/Pakeha	1,638	1,669	1,634	1,696	1,727
Other	52	53	53	56	57
Pacific peoples	7	7	11	13	15
Unknown/unspecified	360	364	497	526	589
Total staff (headcount)	2,460	2,528	2,651	2,762	2,915

Gender pay Equity by employment grouping	Jun-17	Jun-18	Jun-19
Senior medical officers	2.5%	0.0%	-2.8%
Resident medical officers	8.2%	9.9%	7.6%
Nursing	-20.1%	-22.2%	-18.8%
Allied health	-0.9%	-2.2%	-3.6%
Hotel and support	-5.6%	-18.7%	-10.9%
Management and administration	17.4%	19.6%	22.4%

The table above shows the calculation of the difference in remuneration between female and males across the various employment groupings using the calculation of median as promulgated by Statistics NZ. A negative percentage means the median for the female is higher by the stated percentage than the median for a male in that employment grouping. Conversely a positive percentage means the median for a male is higher than the median for the female.





# **Employee remuneration**

The number of employees earning more than \$100,000 is listed in the table below. Of the 332 (2017/18: 288) employees shown, 285 (2017/18: 240) are or were medical, dental, nursing or allied health employees.

Salary band (\$000)	2019	2018
100–110	93	58
110–120	41	31
120–130	27	21
130–140	21	15
140-150	8	14
150-160	5	10
160-170	7	9
170-180	4	8
180-190	10	14
190-200	5	6
200-210	6	13
210-220	7	7
220-230	15	5
230-240	10	13
240-250	8	6
250-260	5	6
260-270	12	9
270-280	4	7
280-290	6	5
290-300	5	16
300-310	7	3
310-320	8	4
320-330	5	1
330-340	5	2
340-350	0	1
350-360	3	0
370–380	1	0
380-390	2	0
390–400	1	0
400-410	0	1
420–430	0	1
460-470	11	0
Total	332	288

# **Termination payments**

During the 2018/19 year, NMH paid \$15,640 to 1 employee (2017/18: \$355,860 to 10 employees) upon termination of their employment with NMH.

# Statement of responsibility

The Board and management of the Nelson Marlborough District Health Board accept responsibility for the preparation of the financial statements and statement of performance, and for the judgments made in them.

The Board and management of the Nelson Marlborough District Health Board accept responsibility for establishing and maintaining a system of internal control designed to provide reasonable assurance as to the integrity and reliability of financial reporting.

In the opinion of the Board and management of the Nelson Marlborough District Health Board the financial statements and statement of performance for the twelve months ended 30 June 2019 fairly reflect the financial position and operations of the Nelson Marlborough District Health Board.

Jenny Black **Board Chair** 

Alan Hilton **Board Member** 

Peter Bramley
Chief Executive

Eric Sinclair

**GM Finance and Performance** 

31 October 2019

# Statement of performance

As part of evaluating the effectiveness of the decisions made on behalf of our community, we provide a forecast of the services ('outputs') to be funded and provided within the financial year. To do this we identify a range of performance measures and targets that reflect quantity, quality, timeliness, and service coverage for the outputs within our *NMH Annual Plan and NMH Statement of Intent*.

We have structured the outputs, consistent with other district health boards across New Zealand into four output classes described in this section. Further detail on each of the output classes and the various services within each can be read in the 2017/18 NMH Annual Plan, published online at www.nmdhb.govt.nz.

The performance measures for each output are also classified into one of the four output classes and the results shown in the following pages.

Our measure for the outputs cover four elements of performance with the element shown in the column headed 'code' in the tables for each output class. The four elements with the code shown are as follows:

- V—Volume: to demonstrate volumes of services delivered
- Q—Quality: to demonstrate safety, effectiveness and acceptability
- T—Timeliness: to demonstrate responsive access to services
- **C**—Coverage: to demonstrate the scope and scale of services provided

Under the *Public Finance Act*, NMH is required to disclose the revenue appropriation provided to it by the government for the year, the equivalent expense against that appropriation and the service performance measures that report against the use of that funding. The appropriation revenue received by NMH for the 2018/19 financial year is \$437,299,000 which equals the government's actual expenses incurred in relation to the appropriation. The performance measures are set out in the statement of service performance on pages 18 to 25.

### **Output class 1: Prevention services**

### **Description**

Preventative services are publicly funded services that protect and promote health in the whole population or identifiable sub-populations comprising of services designed to enhance the health status of the population as distinct from treatment services which repair/support health and disability dysfunction.

Preventative services address individual behaviours by targeting population wide physical and social environments to influence health and wellbeing.

Preventative services include health promotion to ensure that illness is prevented and unequal outcomes are reduced; statutorily mandated health protection services to protect the public from toxic environmental risk and communicable diseases; and, population health protection services such as immunisation and screening services.

On a continuum of care these services are public wide preventative services.

### **Significance**

New Zealand is experiencing a growing prevalence of long-term conditions such as diabetes and cardiovascular disease, which are major causes of poor health and account for a significant number of presentations in primary care and admissions to hospital and specialist services. With an ageing population, the burden of long-term conditions will increase.

By improving environments and raising awareness, these prevention services support people to make healthier choices, reducing major risk factors that contribute to long-term conditions and delaying or reducing the impact of these conditions. Tobacco smoking, drug and alcohol misuse, inactivity, poor nutrition, and rising obesity rates are major and common contributors to a number of the most prevalent long-term conditions. These risk factors are preventable through a supportive environment, improved awareness and greater personal responsibility for health and wellbeing. Prevention services support people to address any risk factors that contribute to both acute events (e.g. alcohol-related injury), as well as long-term conditions development (e.g. obesity, diabetes).

High health need and at-risk population groups (Māori, low socio-economic, disabled people and those with mental health issues) who are more likely to be exposed to environments less conducive to making healthier choices are a focus. Preventative services are our best opportunity to target improvements in the health of these high need populations to reduce inequalities in health status and improve population health outcomes.

#### Performance measures

Performance Measures	Code	2016/17	2017/18	2018/19	Target
Percentage of enrolled women (20–69) who had a cervical smear in the last 3 years	V	81%	81%	80%	>85%
Percentage of enrolled high-needs women (20–69) who had a cervical smear in the last 3 years	V	68%	71%	73% *1	>85%
Percentage of enrolled women (50–69) having mammography within 2 years	V	80%	80%	79%	>80%
Percentage of newborn hearing screening completed within one month of birth	V	93%	99%	99%	>95%

Performance Measures	Code	2016/17	2017/18	2018/19	Target
Percentage of eight month old that have their primary course of immunization at 6 weeks, 3 months, and 5 months on time.	Т	91%	89%	89%	95%
Percentage of two year old children fully vaccinated	С	91%	89%	87%	>95%
Percentage of over 65 year olds vaccinated for seasonal influenza	V	61%	61%	60% *1	>75%
Percentage of eligible children receiving Before (B4) School Checks	V	104%	103%	104%	100%
Percentage of PHO enrolled patients who smoke have been offered help to quit smoking by a health care practitioner in the last 15 months.	V C	87%	86%	83%	90%
Shorter waits for non-urgent mental health services for 0–19 year olds: 80% of people seen within 3 weeks (PP8)	Т	60%	N/A *²	47% *2	>80%
Shorter waits for non-urgent addiction services for 0–19 year olds: 80% of people seen within 3 weeks (PP8)	Т	77%	N/A *²	64% *2	>80%

<sup>\*1</sup> The target for this measure is specified nationally by the Ministry of Health. NMH continues to work towards achieving this national target level.

### Financial results

	Budget	Actual	Actual
	2019	2019	2018
	\$000	\$000	\$000
Revenue	8,505	8,569	8,226
Expenditure			
Workforce costs	4,712	4,942	4,438
Other operating costs	915	1,134	971
External providers and inter district flows	2,378	2,308	2,343
Total expenditure	8,005	8,384	7,752
Total surplus/(deficit)	500	185	474

<sup>\*2</sup> Changes to the information system used to collect the data for this measure resulted in NMH being unable to report the results for this measure for the 2017/18 year. The changes also affect the results for the 2018/19 year and further work is required to ensure alignment of the target and results.

### Output class 2: Early detection and management services

### **Description**

Early detection and management services are delivered by a range of health and allied health professionals in various private, not-for-profit and government service settings. Include general practice, community and Māori health services, Pharmacist services, Community Pharmaceuticals (the Schedule) and child and adolescent oral health and dental services. These services are by their nature more generalist, usually accessible from multiple health providers and from a number of different locations within the DHB. On a continuum of care these services are preventative and treatment services focused on individuals and smaller groups of individuals.

### Significance

New Zealand is experiencing an increasing rate of long-term conditions, so called because once diagnosed people usually have them for the rest of their lives. Examples include diabetes and cardiovascular disease, and some population groups suffer from these conditions more than others.

By promoting regular engagement with health services we support people to maintain good health through earlier detection and management services based in the community. These services provide an opportunity to intervene in less invasive and more cost-effective ways, and reduce the burden of long-term conditions through supported self- management (avoidance of complications, acute illness and crises). These services deliver coordination of care, ultimately supporting people to maintain good health.

#### Performance measures

Performance Measures	Code	2016/17	2017/18	2018/19	Target
Percentage of people in the district enrolled with PHO—Nelson	С	98%	99%	99%	>99%
Percentage of people in the district enrolled with PHO—Marlborough	С	97%	97%	98%	>99%
Utilisation of DHB-funded dental services by adolescents (School Year 9 up to and including age 17 years) (PP12)	C,V	81%	81%	82%	>85%
Percentage of secondary care patients whose medicines are reconciled on admission	C,Q	30%	48%	78%	>25%
Percentage of people provided with a CT scan within 42 days of referral	Т	98%	81%	96%	100%
Percentage of people provided with an MRI scan within 42 days of referral	Т	59%	48%	32% *3	100%
Supporting Parents; Healthy Children: Information about parenting and children's needs is included in the initial assessment and wellbeing plan for adults with a mental health and/or addiction issue as applicable.	С	NEW	NEW	58% *4	100%
Post-discharge community care for mental health inpatients: Follow-up within 7 days	QT	63%	N/A	55% * <sup>5</sup>	100%

<sup>\*3</sup> NMH was replacing the MRI scanner in Nelson Hospital resulting in some delays in providing patients with this modality. It is expected the result will improve once the installation of the new scanner is completed early in the 2019/20 year.

#### Financial results

	Budget	Actual 2019	Actual
	2019		2018
	\$000	\$000	\$000
Revenue	127,735	136,058	123,542
Expenditure			
Workforce costs	23,171	23,329	21,823
Other operating costs	7,986	10,643	8,477
External providers and inter district flows	90,591	101,357	89,244
Total expenditure	121,748	135,329	119,544
Total surplus/(deficit)	5,988	729	3,998

<sup>\*4</sup> This is a new measure for 2018/19 and the target established is NMH's intention however we expect this will take a period of time to embed the necessary processes and achieve the target.

<sup>\*5</sup> Changes to the information system used to collect the data for this measure resulted in NMH being unable to report the results for this measure for the 2017/18 year.

# Output class 3: Intensive assessment and treatment services

### **Description**

Intensive assessment and treatment services are delivered by a range of secondary, tertiary and quaternary providers using public funds. These services are usually integrated into facilities that enable co-location of clinical expertise and specialized equipment such as a 'hospital'. These services are generally complex and provided by health care professionals that work closely together. They include:

- Ambulatory services (including outpatient, district nursing and day services) across the range of secondary preventive, diagnostic, therapeutic, and rehabilitative services
- Inpatient services (acute and elective streams) including diagnostic, therapeutic and rehabilitative services
- Emergency Department services including triage, diagnostic, therapeutic and disposition services

On a continuum of care these services are at the complex end of treatment services and focussed on individuals.

### Significance

Equitable, timely access to intensive assessment and treatment can significantly improve people's quality of life either through early intervention (e.g. removal of an obstructed gallbladder to prevent repeat attacks of abdominal pain) or through corrective action (i.e. major joint replacements to relieve pain and improve activity). Responsive services and timely treatment services also support improvements across the whole system and give people confidence that complex intervention will be available when needed. As an owner and provider of these services, the DHB is also concerned with the quality of the services being provided. Quality improvement in service delivery, systems and processes will improve patient safety, reduce the number of events causing injury or harm, and provide improved outcomes for people in our services. Adverse events and delays in treatment, as well as causing harm to patients, drive unnecessary costs and redirect resources away from other services. Quality improvement in service delivery, systems and processes will improve patient safety, reduce readmission rates, and better support people to recover from complex illness and / or maximise their quality of life.

Government has set clear expectations for the delivery of elective service volumes, a reduction in waiting times for treatments, and increased clinical leadership to improve the quality of care. To meet these expectations we are introducing innovative clinically led service delivery models and reducing waiting time within our hospital services.

### Performance measures

Performance Measures	Code	2016/17	2017/18	2018/19	Target
Acute inpatient average length of stay (days)	Q	2.3	2.3	2.37	<2.30
Percentage of elective and arranged surgery undertaken on a day case basis	Q	65%	66%	65%	>68%
Percentage of people receiving their elective & arranged surgery on day of admission	Q	98%	99%	93%	>98%
Women registering with an LMC by week 12 of their pregnancy	Т	80%	80%	77%	>80%
Percentage of total deliveries in primary birthing units	QV	5%	5%	8%	>7.0%
Standardised Intervention Rate for major joint replacement	V	23 per 10,000	26 per 10,000	24 per 10,000	>21 per 10,000
Standardised Intervention Rate for cataract procedures	V	31 per 10,000	29 per 10,000	22 per 10,000	>27 per 10,000
95% of patients will be admitted, discharged, or transferred from an emergency department (ED) within six hours	Q	96%	95%	93%	95%
The percentage of elective surgery delivered against the agreed target.	VT	106%	100%	92%	100%
The percentage of patients that receive their first cancer treatment (or other management) within 62 days of being referred with a high suspicion of cancer and a need to be seen within two weeks.	VT	84%	90%	90%	90%
Reduce seclusion events per month	QV	NEW	NEW	34	<4

### Financial results

	Budget	Actual 2019 \$000	Actual
	2019 \$000		2018 \$000
Revenue	270,043	274,445	261,177
Expenditure			
Workforce costs	141,794	151,836	137,678
Other operating costs	89,462	96,092	82,766
External providers and inter district flows	45,726	45,834	44,270
Total expenditure	276,982	293,762	264,714
Total surplus/(deficit)	(6,939)	(19,317)	(3,537)

### Output class 4: Rehabilitation and support services

### **Description**

Rehabilitation and support services are delivered following a 'needs assessment' process and co-ordination input by NASC Services for a range of services including palliative care, home-based support and residential care services. On a continuum of care these services will provide support for individuals.

### Significance

Services that support people to manage their needs and live well, safely and independently in their own homes are considered to provide a much higher quality of life. As a result, people stay active and positively connected to their communities. People whose needs are adequately met will also be less dependent on hospital and residential services and less likely to experience acute illness, crisis or deterioration of their conditions. Even when returning to full health is not possible, timely access to responsive support services enables people to maximise function and independence.

In preventing deterioration and acute illness or crisis, these services have a major impact on the sustainability of hospital and specialist services and on the wider health system in general by reducing acute demand, unnecessary ED presentation, and the need for more complex intervention. These services also support the flow of patients and improved recovery after an acute illness or hospital admission—helping to reduce readmission rates and supporting people to recover from complex illness and/or maximise their quality of life.

Living in aged residential care has been associated with more rapid functional decline than 'ageing in place' and is a more expensive option. Resources can be better utilised providing appropriate levels of support to people to help them stay in their own homes and to moderate the need for residential care and hospital services.

Nelson Marlborough Health has taken a restorative approach and has introduced individual packages of care to better meet people's needs, including complex packages of care for people assessed as eligible for residential care who would rather remain in their own homes. With an ageing population, it is vital that we ascertain the effectiveness of services in this area and we use the InterRAI (International Residential Assessment Instrument) tool to ensure people receive support services that best meet their needs and, where possible, support them to regain maximum functional independence.

#### Performance measures

Performance Measures	Code	2016/17	2017/18	2018/19	Target
The percentage of people in aged residential care by facility and by DHB who have a subsequent interRAI long term care facility (LTCF) assessment completed within 230 days of the previous assessment.	Q	81%	86%	90%	>80%
Percentage of older people living in ARRC	С	5%	4%	3.7%	<4%
Improving Mental Health Services using transition (discharge) planning and employment: Child and Youth with a transition (discharge) date.	Q	91%	90%	50% *6	95%

<sup>\*6</sup> Changes to the information system used to collect the data for this affect the results for the 2018/19 year and further work is required to ensure alignment of the target and results.

### Financial results

	Budget	Actual 2019 \$000	Actual
	2019		2018
	\$000		\$000
Revenue	108,884	106,873	105,309
Expenditure			-
Workforce costs	26,288	26,653	24,759
Other operating costs	10,885	13,901	11,554
External providers and inter district flows	70,760	68,480	69,708
Total expenditure	107,933	109,034	106,021
Total surplus/(deficit)	951	(2,161)	(712)

# **Financial statements**

# Statement of comprehensive revenue and expense

For the year ended 30 June 2019

	Note	Budget	Actual	Actual
		2019 \$000	2019 \$000	2018 \$000
Revenue		<b>7000</b>	<b>7000</b>	<del>9000</del>
Revenue	1	507,351	519,740	490,461
Interest revenue	5	2,000	1,550	1,745
Other revenue	2	5,814	4,651	6,048
Total revenue		515,165	525,941	498,254
Francisco d'Arron				
Expenditure	-	106 716	100 363	104 777
Employed Workforce Outsourced Workforce	3	196,215	199,363	184,222
Total Workforce	6_	1,676	6,259	4,141
lotal Workforce	_	197,891	205,622	188,363
Outsourced services		16,697	18,052	16,341
Clinical supplies		36,583	41,146	38,606
Infrastructure and non-clinical expenses		28,056	27,308	25,600
Payments to non-Health Board providers		209,661	217,980	205,567
Depreciation and amortisation expense	12,13	13,056	13,037	10,598
Capital charge	4	9,465	11,072	9,376
Finance costs	5	252	332	346
Other expenses	6	3,004	3,505	2,888
Total expenditure		514,665	538,054	497,685
Operating surplus/(deficit)		500	(12,113)	569
Impairment of intangible assets		-	(302)	(2,255)
Holiday's Act Remediation Provision		-	(7,155)	(345)
Demolition of Wairau Nurses Home		-	(1,000)	-
Net surplus/(deficit)		500	(20,570)	(2,031)
Other comprehensive revenue or expenses				
Item that will be reclassified to surplus/(deficit):				
Financial assets at fair value through other				
comprehensive revenue and expense		-	-	-
Item that will not be reclassified to surplus(deficit):				
Gain/(Loss) on property revaluations		-	-	33,262
Impairment of property assets		-	-	-
Total other comprehensive revenue or expenses		-	-	33,262
Total comprehensive revenue and expense		500	(20,570)	31,231

The accompanying notes form part of these financial statements. Explanations of major variances against budget are provided in note 25.

# Statement of financial position

As at 30 June 2019

	Note	Budget 2019 \$000	Actual 2019 \$000	Actual 2018 \$000
Assets				
Current assets				
Cash and cash equivalents	7	20,841	6,315	18,468
Receivables	8	18,020	19,217	18,017
Inventories	9	2,715	2,742	2,715
Prepayments		615	1,188	414
Non-current assets held for sale	10	-	465	465
Other financial assets	11	19,950	21,284	19,950
Total current assets		62,141	51,211	60,029
Non-current assets				
Prepayments		55	36	55
Other financial assets	11	1,704	1,715	1,707
Property, plant and equipment	12	198,592	197,454	196,453
Intangible assets	13	9,523	11,737	11,810
Total non-current assets		209,874	210,942	210,025
Total assets		272,015	262,153	270,055
Liabilities  Current liabilities				
Payables	14	29,468	34,086	30,139
Borrowings	15	507	501	490
Employee entitlements	16	37,032	43,190	33,851
Provisions	17	436	436	474
Total current liabilities		67,443	78,213	64,954
Non-current liabilities				
Borrowings	15	7,692	7,664	8,172
Employee entitlements	16	9,406	9,870	9,406
Total non-current liabilities		17,098	17,534	17,578
Total Liabilities		84,541	95,747	82,532
Net assets		187,474	166,406	187,523
Equity				
Crown equity	18	81,920	81,352	81,899
Other reserves	18	86,475	86,475	86,475
Accumulated comprehensive revenue and expense	18	19,079	(1,421)	19,149
Total equity		187,474	166,406	187,523

The accompanying notes form part of these financial statements. Explanations of major variances against budget are provided in note 25.

# Statement of changes in net assets/equity

For the year ended 30 June 2019

	Note	Budget	Actual	Actual
		2019	2019	2018
		\$000	\$000	\$000
Balance at 1 July		187,521	187,523	156,839
Total comprehensive revenue and expense for the year		500	(20,570)	31,231
Owner transactions				
Capital contribution	15,18	-	-	-
Repayment of capital		(547)	(547)	(547)
Balance at 30 June	18	187,474	166,406	187,523

The accompanying notes form part of these financial statements. Explanations of major variances against budget are provided in note 25.

# Statement of cash flows

For the year ended 30 June 2019

Note **	Budget 2019 \$000	Actual 2019 \$000	Actual 2018 \$000
Cash flows from operating activities			
Receipts from the Ministry of Health and patients	515,161	523,143	492,924
Interest received	2,000	1,550	1,745
Payments to employees	(195,964)	(190,504)	(179,243)
Payments to suppliers	(298,597)	(318,520)	(293,187)
Capital charge	(9,465)	(11,073)	(9,376)
Interest paid	-	-	(435)
GST (net)	-	(174)	584
Net cash flow from operating activities	13,135	4,421	13,012
Cash flows from investing activities			
Receipts from sale of property, plant and equipment	-	103	107
Receipts from maturity of investments	-	-	351
Purchase of property, plant and equipment	(8,500)	(11,678)	(13,114)
Purchase of intangible assets	(1,000)	(2,289)	(2,012)
Acquisition of investments	-	(1,334)	585
Net cash flow from investing activities	(9,500)	(15,199)	(14,083)
Cash flows from financing activities			
Borrowings withdrawn	-	-	-
Finance leases raised	-	(828)	(1,475)
Capital contribution	-	-	-
Repayment of capital	(547)	(547)	(547)
Repayment of borrowings	-	-	-
Payment of finance lease liabilities	(715)	-	-
Net cash flow from financing activities	(1,262)	(1,375)	(2,022)
Net increase/(decrease) in cash and cash equivalents	2,373	(12,153)	(3,093)
Cash and cash equivalents at the beginning of the year	18,468	18,468	21,561
Cash and cash equivalents at the end of the year	20,841	6,315	18,468

The accompanying notes form part of these financial statements. Explanations of major variances against budget are provided in note 25.

# Reconciliation of net surpluses to net cash flow from operating activities

For the year ended 30 June 2019

	Actual	Actual
	2019	2018
	\$000	\$000
Net surplus/(deficit)	(20,570)	(2,031)
Add/(less) non-cash items		
Depreciation and amortisation expense	13,037	10,598
Impairment losses	1,000	-
Total non-cash items	14,037	10,598
Add/(less) items classified as investing or financing activities		
Fair value movement on loans and receivables	(81)	(81)
(Gains)/losses on disposal of property, plant and equipment	(110)	(110)
Total items classified as investing or financing activities	(192)	(192)
Add/(less) movements in statement of financial position items		
(Increase)/Decrease in receivables	(1,200)	(2,016)
(Increase)/Decrease in prepayments	(754)	1,410
(Increase)/Decrease in inventories	(27)	(15)
Increase/(Decrease) in payables	3,947	(692)
Increase/(Decrease) in employee entitlements	9,803	3,146
Increase/(Decrease) in provisions	(38)	19
(Increase)/Decrease in payables relating to purchase of property, plant and equipment	(585)	531
Net movements in statement of financial position items	11,146	2,382
Net cash flow from operating activities	4,421	10,757

### Statement of accounting policies

For the year ended 30 June 2019

### Reporting entity

Nelson Marlborough District Health Board (NMH) is a Crown entity as defined by the *Crown Entities Act 2004* and is domiciled and operates in New Zealand. The relevant legislation governing NMH's operations includes the *Crown Entities Act 2004* and the *New Zealand Public Health and Disability Act 2000*. NMH's ultimate controlling entity is the New Zealand Crown.

NMH's primary objective is to provide health, disability and mental health services to the New Zealand public. NMH does not operate to make a financial return.

NMH has designated itself as a public benefit entity (PBE) for financial reporting purposes.

The financial statements for NMH are for the year ended 30 June 2019, and were approved by the Board on 30 October 2019.

### **Basis of preparation**

The financial statements have been prepared on a going concern basis, and the accounting policies have been applied consistently throughout the period.

### Statement of compliance

The financial statements of NMH have been prepared in accordance with the requirements of the *Crown Entities Act 2004*, and the *New Zealand Public Health and Disability Act 2000*, which includes the requirement to comply with generally accepted accounting practice in New Zealand (NZ GAAP).

The financial statements have been prepared in accordance with and comply with PBE Accounting Standards.

### Presentation currency and rounding

The financial statements are presented in New Zealand dollars and all values are rounded to the nearest thousand dollars (\$000).

### Changes in accounting policies

There have been no changes in the group's accounting policies since the date of the last audited financial statements.

### Standards issued and adopted early

#### Financial instruments

In January 2017, the XRB issued PBE IFRS 9 Financial Instruments. This replaces PBE IPSAS 29 Financial Instruments: Recognition and Measurement. PBE IFRS 9 is effective for financial years beginning on or after

1 January 2021, with earlier application permitted. The main changes under the standard relevant to the DHB are:

- New financial asset classification requirements for determining whether an asset is measured at fair value or amortised cost.
- A new impairment model for financial assets based on expected losses, which might result in the earlier recognition of impairment losses.

The Treasury has decided that the Financial Statements of the Government will early adopt PBE IFRS 9 for the 30 June 2019 financial year. The DHB will also early adopt PBE IFRS 9 for the 30 June 2019 financial year to be consistent with Crown's accounting policy for financial instruments. The standard has not had a material effect on the DHB's financial statements.

### Standards issued and not yet effective and not early adopted

Standards and amendments, issued but not yet effective that have not been early adopted, and which are relevant to the DHB are:

#### Impairment of revalued assets

In April 2017, the XRB issued Impairment of Revalued Assets, which now clearly scopes revalued property, plant, and equipment into the impairment accounting standards. Previously, only property, plant, and equipment measured at cost were scoped into the impairment accounting standards.

Under the amendment, a revalued asset can be impaired without having to revalue the entire class-of-asset to which the asset belongs. This amendment is effective for the 30 June 2020 financial statements, with early adoption permitted. The timing of the DHB adopting this amendment will be guided by the Treasury's decision on when the Financial Statements of the Government will adopt the amendment.

#### Interests in other entities

In January 2017, the XRB issued new standards for interests in other entities (PBE IPSAS 34 - 38). These new standards replace the existing standards for interests in other entities (PBE IPSAS 6 - 8). The new standards are effective for annual periods beginning on or after 1 January 2019, with early application permitted.

The DHB plans to apply the new standards in preparing the 30 June 2020 financial statements. The DHB has not yet assessed the effects of these new standards.

#### Amendment to PBE IPSAS 2 Statement of Cash Flows

An amendment to PBE IPSAS 2 Statement of Cash Flows requires entities to provide disclosures that enable users of financial statements to evaluate changes in liabilities arising from financing activities, including both changes arising from cash flows and non-cash changes. This amendment is effective for annual periods beginning on or after 1 January 2021, with early application permitted. NMH does not intend to early adopt the amendment.

#### PBE IPSAS 41 Financial Instruments

The XRB issued PBE IPSAS 41 Financial Instruments in March 2019. This standard supersedes PBE IFRS 9 Financial Instruments, which was issued as an interim standard. It is effective for reporting periods beginning on or after 1 January 2022. Although NMH has not assessed the effect of the new standard, it does not expect any significant changes as the requirements are similar to PBE IFRS 9.

#### PBE FRS 48 Service Performance Reporting

PBE FRS 48 replaces the service performance reporting requirements of PBE IPSAS 1 and is effective for reporting periods beginning on or after 1 January 2021. NMH has not yet determined how application of PBE FRS 48 will affect its statement of performance.

### Summary of significant accounting policies

Significant accounting policies are included in the notes to which they relate.

Significant accounting policies that do not relate to a specific note are outlined below.

### **Grant expenditure**

Non-discretionary grants are those grants awarded if the grant application meets the specified criteria and are recognised as expenditure when an application that meets the specified criteria for the grant has been received.

Discretionary grants are those grants where NMH has no obligation to award on receipt of the grant application and are recognised as expenditure when approved by the Grants Approval Committee and the approval has been communicated to the applicant. NMH's grants awarded have no substantive conditions attached.

### Foreign currency transactions

Foreign currency transactions are translated into NZ\$ (the functional currency) using the exchange rates prevailing at the dates of the transactions. Foreign exchange gains and losses resulting from the settlement of such transactions and from the translation at year-end exchange rates of monetary assets and liabilities denominated in foreign currencies are recognised in the surplus or deficit.

#### Goods and services tax

All items in the financial statements are presented exclusive of GST, except for receivables and payables, which are presented on a GST-inclusive basis. Where GST is not recoverable as input tax, it is recognised as part of the related asset or expense.

The net amount of GST recoverable from, or payable to, the Inland Revenue Department (IRD) is included as part of receivables or payables in the statement of financial position.

The net GST paid to, or received from, the IRD, including the GST relating to investing and financing activities, is classified as a net operating cash flow in the statement of cash flows.

Commitments and contingencies are disclosed exclusive of GST.

#### Income tax

NMH is a public authority and consequently is exempt from the payment of income tax. Accordingly, no provision has been made for income tax.

### **Budget figures**

The budget figures are derived from the statement of performance expectations as approved by the Board at the beginning of the financial year. The budget figures have been prepared in accordance with NZ GAAP, using accounting policies that are consistent with those adopted by the Board in preparing these financial statements.

#### Cost allocation

NMH has determined the cost of outputs using the cost allocation system outlined below.

Direct costs are those costs directly attributed to an output. Indirect costs are those costs that cannot be identified in an economically feasible manner with a specific output.

Direct costs are charged directly to outputs. Indirect costs are charged to outputs based on cost drivers and related activity or usage information. Depreciation is charged on the basis of asset utilisation.

Personnel costs are charged on the basis of actual time incurred. Property and other premises costs, such as maintenance, are charged on the basis of floor area occupied for the production of each output.

Other indirect costs are assigned to outputs based on the proportion of direct staff costs for each output.

There have been no changes to the cost allocation methodology since the date of the last audited financial statements.

### Critical accounting estimates and assumptions

In preparing these financial statements, NMH has made estimates and assumptions concerning the future. These estimates and assumptions may differ from the subsequent actual results. Estimates and assumptions are continually evaluated and are based on historical experience and other factors, including expectations of future events that are believed to be reasonable under the circumstances. The estimates and assumptions that have a significant risk of causing a material adjustment to the carrying amounts of assets and liabilities within the next financial year are discussed below.

#### Estimating the fair value of land and buildings

The significant assumptions applied in determining the fair value of land and buildings are disclosed in the notes.

#### Retirement and long service leave

The Notes provide an analysis of the exposure in relation to estimates and uncertainties surrounding retirement and long service leave liabilities.

#### Critical judgements in applying accounting policies

Management has exercised the following critical judgements in applying accounting policies:

#### Grants received

NMH must exercise judgement when recognising grant revenue to determine if conditions of the grant contract have been satisfied. This judgement will be based on the facts and circumstances that are evident for each grant contract.

### Notes to the financial statements

For the year ended 30 June 2019

#### 1. Revenue

### **Accounting policy**

The specific accounting policies for significant revenue items are explained below:

### MOH population-based revenue

The DHB receives annual funding from the MOH, which is based on population levels within the NMH region. MOH population-based revenue for the financial year is recognised based on the funding entitlement for that year.

#### MOH contract revenue

The revenue recognition approach for MOH contract revenue depends on the contract terms. Those contracts where the amount of revenue is substantively linked to the provision of quantifiable units of service are treated as exchange contracts and revenue is recognised as the DHB provides the services. For example, where funding varies based on the quantity of services delivered, such as number of screening tests or heart checks.

Other contracts are treated as non-exchange and the total funding receivable under the contract is recognised as revenue immediately, unless there are substantive conditions in the contract. If there are substantive conditions, revenue is recognised when the conditions are satisfied. A condition could include the requirement to provide services to the satisfaction of the funder to receive or retain funding. Revenue for future periods is not recognised where the contract contains substantive termination provisions for failure to comply with the service requirements of the contract. Conditions and termination provisions need to be substantive, which is assessed by considering factors such as the past practice of the funder. Judgement is often required in determining the timing of revenue recognition for contracts that span a balance date and multi-year funding arrangements.

#### Inter-district flows

Inter-district patient inflow revenue occurs when a patient treated within the DHB's district is domiciled outside of the district. Inter-district patient inflow revenue is recognised when eligible services are provided.

#### ACC contract revenue

ACC contract revenue is recognised as revenue when eligible services are provided and any contract conditions have been fulfilled.

#### Grants received

Grants are recognised as revenue when they become receivable unless there is an obligation in substance to return the funds if conditions of the grant are not met. If there is such an obligation, the grants are initially recorded as grants received in advance and recognised as revenue when conditions of the grant are satisfied.

#### Provision of services

Certain operations of NMH are reliant on services provided by volunteers. Volunteer services received are not recognised as revenue or expenditure by NMH due to the difficulty of measuring their fair value with reliability.

# Breakdown of patient care revenue

	Actual	Actual 2018
	2019	
	\$000	\$000
Health and disability services (MOH contracted revenue)	496,063	467,689
Inter-district patient inflows	9,108	9,190
ACC	5,909	5,264
Patient/consumer sourced revenue	7,414	6,663
Other government and DHB's	1,246	1,655
Total revenue	519,740	490,461

NMH has been provided with funding from the Crown for specific purposes of the DHB as set out in its founding legislation and the scope of the relevant government appropriations. Apart from these general restrictions, there are no unfulfilled conditions or contingencies attached to government funding (2018: Nil).

# 2. Other revenue

#### **Accounting policy**

#### Donated assets

Where a physical asset is gifted to or acquired by NMH for nil consideration or at a subsidised cost, the asset is recognised at fair value and the difference between the consideration provided and fair value of the asset is recognised as revenue unless there is a use or return condition attached to the asset. The fair value of donated assets is determined as follows:

- For new assets, fair value is usually determined by reference to the retail price of the same or similar assets at the time the asset was received.
- For used assets, fair value is usually determined by reference to market information for assets of a similar type, condition, and age.

#### **Donated services**

Volunteer services received are not recognised as revenue or expenses by NMH.

#### Rental revenue

Lease receipts under an operating sublease are recognised as revenue on a straight-line basis over the lease term.

	Actual 2019	Actual 2018
	\$000	\$000
Donated property, plant and equipment	102	2,164
Rental revenue	1,334	1,324
Gain on disposal of property, plant and equipment	103	110
Other	3,112	2,450
Total other revenue	4,651	6,048

#### 3. Personnel costs

#### Salaries and wages

Salaries and wages are recognised as an expense as employees provide services.

# Superannuation schemes

#### Defined contribution schemes

Employer contributions to KiwiSaver, the Government Superannuation Fund, and the State Sector Retirement Savings Scheme are accounted for as defined contribution schemes and are recognised as an expense in the surplus or deficit as incurred.

#### Defined benefit schemes

The DHB makes employer contributions to the DBP Contributors Scheme (the scheme), which is managed by the Board of Trustees of the National Provident Fund. The scheme is a multi-employer defined benefit scheme.

Insufficient information is available to use defined benefit accounting, as it is not possible to determine from the terms of the scheme the extent to which the surplus/deficit will affect future contributions by individual employers, as there is no prescribed basis for allocation. The scheme is therefore accounted for as a defined contribution scheme. Further information on this scheme is disclosed in Note 16.

	Actual	Actual	
	2019	2018	
	\$000	\$000	
Salaries and wages	184,712	170,555	
Defined contribution plan employer contributions	6,055	5,557	
Other personnel costs	8,596	8,110	
Total personnel costs	199,363	184,222	

# 4. Capital charge

## Capital charge

The capital charge is recognised as an expense in the financial year to which the charge relates.

NMH pays a capital charge to the Crown based on its liable net assets as at 30 June and 31 December each year. The capital charge rate for the period ended 30 June 2019 was 6% (2018: 6%).

#### 5. Finance revenue and costs

#### Interest revenue

Interest revenue is recognised using the effective interest method.

#### **Borrowing costs**

Borrowing costs are recognised as an expense in the financial year in which they are incurred.

	Actual 2019	Actual 2018
Finance costs	\$000	\$000
		745
Interest on finance lease	332	346
Total finance costs	332	346
Finance revenue		
Interest revenue	1,550	1,745
Total finance revenue	1,550	1,745

# 6. Other expenses

# **Accounting policy**

#### Other expenses

	Actual 2019 \$000	Actual 2018
		\$000
Audit fees	196	185
Impairment of receivables	93	(37)
Loss on disposal of property, plant and equipment	5	18
Write down to Fair Value on Loans provided to Golden Bay Health Trust	(1)	(81)
Rental and operating lease costs	2,918	2,818
Restructuring expenses	290	(15)
Total other expenses	3,501	2,888

#### Contractors and Consultants

NMH uses contractors and consultants to provide backfill for vacant positions or cover short-term demand, where specialist skills or independent external advice are needed (such as for specific programmes or projects), and in periods of peak demand.

A contractor is a person who is not considered an employee, providing backfill or extra capacity in a role that exists within NMH or acts as an additional resource for a time-limited piece of work.

A consultant is a person or firm who is not considered a contractor or employee, engaged to perform a piece of work with a clearly defined scope and provide expertise, in a particular field, not readily available from within NMH.

For transparency reasons NMH has elected to disclose contractors and consultants information separately as below:

	Actual 2019 \$000	Actual 2018 \$000
Medical Locums	5,460	3,659
Other Contractors	799	482
Consulting Services	1,116	1,255
Total Contractors and Consultants - Operating	7,375	5,396
Contractors capitalised to assets	825	1,162
Consulting services capitalised to assets	2,548	1,129
Total contractors and consultants - Capital	3,373	2,291
Total contractors and consultants	10,748	7,687

# 7. Cash and cash equivalents

#### **Accounting policy**

Cash and cash equivalents includes cash on hand, deposits held on call with banks, and other short-term highly liquid investments with original maturities of three months or less, and bank overdrafts. Bank overdrafts are presented within borrowings in current liabilities in the statement of financial position.

	Actual	Actual
	2019	2018
	\$000	\$000
Cash at bank and on hand	- 10	- 2
Cash advanced to NZHPL	6,325	18,470
Total cash and cash equivalents	6,315	18,468

While cash and cash equivalents at 30 June 2019 are subject to the expected credit loss requirements of PBE IFRS 9, no loss allowance has been recognised because the estimated loss allowance for credit losses is trivial.

NMH is a party to the DHB Treasury Services Agreement between NZ Health Partnerships Limited (NZHP) and participating DHBs. This agreement enables NZHPL to "sweep" DHB bank accounts and invest surplus funds. The agreement provides for individual DHBs to have a debit balance with NZHP, which will incur interest at the credit interest rate received by NZHP plus an administrative margin.

# 8. Receivables

# **Accounting policy**

Short-term receivables are recorded at the amount due, less an allowance for credit losses. NMH applies the simplified expected credit loss model of recognising lifetime expected credit losses for receivables.

A receivable is considered impaired when there is evidence that NMH will not be able to collect the amount due. The amount of the impairment is the difference between the carrying amount of the receivable and the present value of the amounts expected to be collected.

	Actual	Actual
	2019	2018
	\$000	\$000
Gross receivables	19,714	18,512
Less: Allowance for credit losses	(497)	(495)
Total receivables	19,217	18,017
Gross receivables comprises of:		
Receivables from the Ministry of Health	2,937	2,937
Receivables from non-related parties	1,757	1,631
Accrued revenue	14,993	13,917
Other receivables	27	27
Total gross receivables	19,714	18,512

#### Ageing profile of receivables

	2019		2018	
	Gross	Impairment	Gross	Impairment
	\$000	\$000	\$000	\$000
Not past due	15,021	-	13,944	-
Past due 1-30 days	3,828	(25)	3,935	(16)
Past due 31-180 days	540	(166)	325	(178)
Past due 181 days - One Year	54	(34)	35	(28)
Past due One Year - Two Years	49	(49)	65	(65)
Past due Greater than Two Years	222	(222)	208	(208)
Total	19,714	(497)	18,512	(495)

All receivables greater than 30 days in age are considered to be past due.

Due to the large number of receivables, the impairment assessment is generally performed on a collective basis, based on an analysis of past collection history and write offs.

Movements in the provision for impairment of receivables are as follows:

	Actual	Actual
	2019	2018
	\$000	\$000
Opening allowance for credit losses as at 1 July	495	772
Increase in loss allowance made during the year	93	(38)
Receivables written off during the year	(91)	(239)
Balance at 30 June	497	495

# 9. Inventories

# **Accounting policy**

Inventories held for distribution in the provision of services that are not supplied on a commercial basis are measured at cost (using the weighted average cost method), adjusted, when applicable, for any loss of service potential.

Inventories acquired through non-exchange transactions are measured at fair value at the date of acquisition.

The amount of any write-down for the loss of service potential or from cost to net realisable value is recognised in surplus or deficit in the period of the write-down.

	Actual	Actual 2018 \$000
	2019	
	\$000	
Held for distribution inventories		
Pharmaceuticals	433	426
Other supplies	2,539	2,519
Provision for obsolete stock	(230)	(230)
Total inventories	2,742	2,715

Inventories are measured at the lower of cost and net realisable value.

In 2018, the value of inventories distributed and recognised as an expense in the clinical supplies expense included in the deficit was \$22.7 million (2018: \$22.4 million).

There have been no write-downs or reversals of write-downs of inventories during the period.

No inventories are pledged as security for liabilities.

# 10. Non-current assets being held and prepared for sale

# **Accounting policy**

Non-current assets held for sale are classified as held for sale if their carrying amount will be recovered principally through a sale transaction rather than through continuing use. Non-current assets held for sale are measured at the lower of their carrying amount and fair value less costs to sell.

Any impairment losses for write-downs of non-current assets held for sale are recognised in the surplus or deficit.

Any increases in fair value (less costs to sell) are recognised up to the level of any impairment losses that have been previously recognised.

Non-current assets held for sale are not depreciated or amortised while they are classified as held for sale.

	Actual 2019	Actual 2018
	\$000	\$000
Non-current assets held for sale include:		
Land	-	-
Buildings	-	-
Total non-current assets held for sale	-	-
Non-current assets being prepared for sale include:		
Land	259	259
Buildings	206	206
Total non-current assets being prepared for sale	465	465

NMH classifies properties in either "being held for sale" where the DHB has formally declared the properties as surplus or "being prepared for sale" where the DHB is working through the formal processes required to declare the property surplus.

NMH owns 2 properties one in Tapawera and one in Songer St, Nelson which have been classified as being prepared for sale following the Board approval to sell the properties, as they will provide no future use to NMH.

The accumulated property revaluation reserve recognised in equity in relation to these properties is \$546k.

# 11. Other financial assets

# Accounting policy

#### **Investments**

#### Bank term deposits

Bank term deposits are initially measured at the amount invested. Interest is subsequently accrued and added to the investment balance. A loss allowance for expected credit losses is recognised if the estimated loss allowance is not trivial.

#### Equity investments

NMH designates equity investments at fair value through other comprehensive revenue and expense, which are initially measured at fair value plus transaction costs.

After initial recognition, these investments are measured at their fair value with gains and losses recognised in other comprehensive revenue and expense.

When sold, the cumulative gain or loss previously recognised in other comprehensive revenue and expense is transferred within equity to accumulated surplus/deficit.

#### Previous accounting policy for equity investments

In the previous year:

- impairment losses on equity investments were recognised in the surplus or deficit; and
- the cumulative gain or loss previously recognised in other comprehensive revenue and expense was transferred

to the surplus or deficit on disposal of the investment.

A significant or prolonged decline in the fair value of the investment below its cost is considered objective evidence of impairment. If impairment evidence exists, the cumulative loss recognised in other comprehensive revenue and expense is reclassified from equity to the surplus or deficit.

Impairment losses recognised in the surplus or deficit are not reversed through the surplus or deficit.

	Actual	Actual 2018
	2019	
	\$000	\$000
Current Portion		
BNZ Short Term Investment	21,284	6,950
BNZ Term Deposit <12 Months	-	13,000
Total Current Financial Assets	21,284	19,950
Non-current Portion		
Equity investments	3	3
Loans receivable	1,712	1,704
BNZ Long Term Investment	-	-
Total Non-Current Financial Assets	1,715	1,707
Total Financial Assets	22,999	21,657

NMH owns shares in the South Island Shared Services Agency Limited (SISSAL). SISSAL is an agency set up by all South Island DHBs to provide shared support services. The shares have been recorded at cost as they do not have a quoted price in an active market and their fair value cannot be reliably measured.

In September 2013, NMH provided two loans to Golden Bay Integrated Health Centre (GBIFHC). The first loan is for \$1,560,000, repayable over 25 years, interest free for 5 years. As at 1/7/18 the interest on this loan was deferred for a year then on 1/7/19 the interest on this loan was deferred for a further year. The second loan is for \$778,000, repayable over 35 years but not before 25 years and is interest free.

The loans receivable from GBIFHC have been measured at fair value through surplus or deficit.

# 12. Property, plant and equipment

# **Accounting policy**

Property, plant, and equipment consists of the following asset classes: land, buildings, clinical equipment, fixtures and fittings, other equipment and motor vehicles.

Land is measured at fair value, and buildings are measured at fair value less accumulated depreciation. All other assets classes are measured at cost, less accumulated depreciation and impairment losses.

#### Revaluations

Land and buildings are revalued with sufficient regularity to ensure that the carrying amount does not differ materially from fair value and at least every five years.

The carrying values of revalued assets are assessed annually to ensure that they do not differ materially from fair value. If there is evidence supporting a material difference, then the off-cycle asset classes are revalued.

Land and building revaluation movements are accounted for on a class-of-asset basis.

The net revaluation results are credited or debited to other comprehensive revenue and expense and are accumulated to an asset revaluation reserve in equity for that class of asset. Where this would result in a debit balance in the asset revaluation reserve, this balance is not recognised in other comprehensive revenue and expense but is recognised in the surplus or deficit. Any subsequent increase on revaluation that reverses a previous decrease in value recognised in the surplus or deficit will be recognised first in the surplus or deficit up to the amount previously expensed, and then recognised in other comprehensive revenue and expense.

#### **Additions**

The cost of an item of property, plant, and equipment is recognised as an asset only when it is probable that future economic benefits or service potential associated with the item will flow to NMH and the cost of the item can be measured reliably.

Work in progress is recognised at cost less impairment and is not depreciated.

In most instances, an item of property, plant, and equipment is initially recognised at its cost. Where an asset is acquired through a non-exchange transaction, it is recognised at its fair value as at the date of acquisition.

#### Disposals

Gains and losses on disposals are determined by comparing the proceeds with the carrying amount of the asset. Gains and losses on disposals are reported net in the surplus or deficit. When revalued assets are sold, the amounts included in revaluation reserves in respect of those assets are transferred to accumulated surpluses/(deficits) in equity.

#### Subsequent costs

Costs incurred subsequent to initial acquisition are capitalised only when it is probable that future economic benefits or service potential associated with the item will flow to NMH and the cost of the item can be measured reliably.

The costs of day-to-day servicing of property, plant, and equipment are recognised in the surplus or deficit as they are incurred.

# Depreciation

Depreciation is provided on a straight-line basis on all property, plant, and equipment other than land, at rates that will write-off the cost (or valuation) of the assets to their estimated residual values over their useful lives. The useful lives and associated depreciation rates of major classes of property, plant, and equipment have been estimated as follows:

Asset	Useful Life (Years)	Depreciation Rate
Buildings & fit-out	3-89	1.1%-33.3%
Plant & equipment	3-25	4%-33.3%
Motor vehicles	5-15.5	6.45%-20%
Leased assets	5-10	10%-20%

Leasehold improvements are depreciated over the unexpired period of the lease or the estimated remaining useful lives of the improvements, whichever is the shorter.

The residual value and useful life of an asset is reviewed, and adjusted if applicable, at each financial year end.

#### Impairment of property, plant, and equipment and intangible assets

NMH does not hold any cash-generating assets. Assets are considered cash-generating where their primary objective is to generate a commercial return.

#### Non-cash-generating assets

Property, plant, equipment and intangible assets held at cost that have a finite useful life are reviewed for impairment whenever events or changes in circumstances indicate that the carrying amount may not be recoverable. An impairment loss is recognised for the amount by which the asset's carrying amount exceeds its recoverable service amount. The recoverable service amount is the higher of an asset's fair value less costs to sell and value in use.

Value in use is determined using an approach based on either a depreciated replacement cost approach, restoration cost approach, or a service units approach. The most appropriate approach used to measure value in use depends on the nature of the impairment and availability of information.

If an asset's carrying amount exceeds its recoverable service amount, the asset is regarded as impaired and the carrying amount is written-down to the recoverable amount. The total impairment loss is recognised in the surplus or deficit.

The reversal of an impairment loss is recognised in the surplus or deficit.

#### Critical accounting estimates and assumptions

#### Estimating the fair value of land and buildings

The most recent valuation of land and buildings was performed by an independent registered Valuer.

Marvin Clough, ANZIV of BECA Limited. The valuation is effective as at 30 June 2018. A depreciated replacement cost methodology has been used. The revaluation excluded buildings purchased during that year. The next revaluation will be completed by 30 June 2023.

#### **Buildings**

Specialised hospital buildings are valued at fair value using depreciated replacement cost because no reliable market data is available for such buildings.

Depreciated replacement cost is determined using a number of significant assumptions, including:

- The replacement asset is based on the replacement with modern equivalent assets, with adjustments where appropriate for optimisation due to over-design or surplus capacity. There has been no optimisation adjustments for the most recent valuation.
- The replacement cost is derived from recent construction contracts of similar assets and Property Institute of New Zealand cost information.
- The remaining useful life of assets is estimated using recent asset management information.
- Straight-line depreciation has been applied in determining the depreciated replacement cost value of the asset.

All other items of property, plant and equipment are recorded on a historical cost basis. The carrying amount of property, plant and equipment is not materially different to its fair value.

#### Estimating useful lives and residual values of property, plant and equipment

At each balance date, the useful lives and residual values of property, plant, and equipment are reviewed. Assessing the appropriateness of useful life and residual value estimates of property, plant, and equipment requires a number of factors to be considered such as the physical condition of the asset, expected period of use of the asset by NMH, and expected disposal proceeds from the future sale of the asset.

An incorrect estimate of the useful life or residual value will affect the depreciation expense recognised in the surplus or deficit, and carrying amount of the asset in the statement of financial position. NMH minimises the risk of this estimation uncertainty by:

- physical inspection of assets;
- asset replacement programs;
- review of second hand market prices for similar assets; and
- analysis of prior asset sales.

NMH has not made significant changes to past assumptions concerning useful lives and residual values.

	Land	Buildings		Motor Vehicles	Leased Assets	Work in	Total
			Equipment			Progress	
	\$000	\$000	\$000	\$000	\$000	\$000	\$000
Cost or valuation							
Balance at 1 July 2017	11,463	128,423	60,272	6,317	20,757	7,135	234,367
Additions	-	8,603	6,252	495	521	11,166	27,037
Revaluations	17,175	(311)	-	-	-	-	16,864
Disposals	-	(19)	(20,647)	(520)	(10,504)	(15,870)	(47,560)
Balance at 30 June 2018	28,638	136,696	45,877	6,292	10,774	2,431	230,708
Balance at 1 July 2018	28,638	136,696	45,877	6,292	10,774	2,431	230,708
Additions	-	3,715	3,708	692	-	11,678	19,793
Revaluations	-	-	-	-	-	-	-
Disposals	-	2	(15,999)	(615)	(582)	(7,408)	(24,602)
Balance at 30 Jun 2019	28,638	140,413	33,586	6,369	10,192	6,701	225,899
Accumulated depreciation and im	pairment losses						
Balance at 1 July 2017	-	10,655	43,800	4,001	12,311	-	70,767
Depreciation expense	-	5,762	3,164	540	374	-	9,840
Revaluations/Impairment	-	(16,398)	-	-	-	-	(16,398)
Disposals	-	(19)	(19,091)	(503)	(10,341)	-	(29,954)
Balance at 30 Jun 2018	-	-	27,873	4,038	2,344	-	34,255
Balance at 1 July 2018	-	-	27,873	4,038	2,344	-	34,255
Depreciation expense	-	5,734	4,473	639	537	-	11,383
Revaluations/Impairment	-	-	-	-	-	-	-
Disposals	-	(1)	(15,999)	(611)	(582)	-	(17,193)
Balance at 30 Jun 2019	-	5,733	16,347	4,066	2,299	-	28,445
Carrying Amounts							
At1 July 2017	11,463	117,768	16,472	2,316	8,446	7,135	163,600
At30 Jun/1 Jul 2018	28,638	136,696	18,004	2,254	8,430	2,431	196,453
At30 June 2019	28,638	134,680	17,239	2,303	7,893	6,701	197,454

No impairment loss of has been recognised in 2019, (2018: Nil).

#### Restrictions on title

NMH does not have full title to Crown land it occupies but transfer is arranged if and when land is sold. Some of the land is subject to Waitangi Tribunal claims. The disposal of certain properties may be subject to the provisions of section 40 of the Public Works Act 1981.

Titles to land transferred from the Crown to NMH are subject to a memorial in terms of the Treaty of Waitangi Act 1975 (as amended by the Treaty of Waitangi (State Enterprises) Act 1998). The effect on the value of assets resulting from potential claims under the Treaty of Waitangi Act 1975 cannot be quantified.

NMH leases clinical and IT equipment under a number of finance lease agreements. At 30 June 2019, the net carrying amount of leased IT and clinical equipment was \$0.86 million (2018: \$1.00 million).

The total amount of property, plant, and equipment in the course of construction 2019 is \$6.93 million (2018: \$3.87 million).

# 13. Intangible assets

# **Accounting policy**

#### Software acquisition and development

Acquired computer software licenses are capitalised on the basis of the costs incurred to acquire and bring to use the specific software.

Costs that are directly associated with the development of software for internal use are recognised as an intangible asset. Direct costs include software development employee costs and an appropriate portion of relevant overheads.

Staff training costs are recognised as an expense when incurred.

Costs associated with maintaining computer software are recognised as an expense when incurred.

Costs associated with development and maintenance of NMH's website are recognised as an expense when incurred.

#### **Amortisation**

The carrying value of an intangible asset with a finite life is amortised on a straight-line basis over its useful life. Amortisation begins when the asset is available for use and ceases at the date that the asset is derecognised. The amortisation charge for each financial year is recognised in the surplus or deficit.

The useful lives and associated amortisation rates of major classes of intangible assets have been estimated as follows:

Asset	Useful Life (Years)	Depreciation Rate
Software	4 – 10	10% - 25%

#### Finance Procurement Supply Chain, including National Oracle Solution

The Finance Procurement Supply Chain (FPSC), which includes the National Oracle Solution (NOS), is a national initiative funded by DHBs and facilitated by NZ Health Partnerships Limited (NZHPL) to deliver sector wide benefits. NZHPL holds an intangible asset recognised at the capital cost of development relating to this programme. NMH holds an asset at cost of capital invested by NMH in the FPSC programme less any impairment applied. This investment represents the right to access the FPSC assets and are considered to have an indefinite life. DHBs have the ability and intention to review the service level agreement indefinitely and the fund established by NZHPL through the on-charging of depreciation and amortisation on the assets to the DHBs will be used to, and is sufficient to, maintain the assets standard of performance or service potential indefinitely. As the rights are considered to have an indefinite life, the intangible asset is not amortised and will be tested for impairment annually.

#### Impairment of intangible assets

Refer to the policy for impairment of property, plant, and equipment in Note 12. The same approach applies to the impairment of intangible assets, except for intangible assets that are still under development.

Intangible assets that are under development and not yet ready for use are tested for impairment annually, irrespective of whether there is any indication of impairment.

# Breakdown of intangible assets and further information

	NZHPL	Acquired Software	Internally Generated Software	Total
	\$000	\$000	\$000	\$000
Movements for each class of intangible asset				
Balance at 1 July 2017	2,255	14,853	2,086	19,194
Additions	-	12,759	535	13,294
Disposals	(2,255)	(10,643)	-	(12,898)
Balance at 30 June 2018	-	16,969	2,621	19,590
Balance at 1 July 2018	-	16,969	2,621	19,590
Additions	302	4,830	242	5,374
Disposals/Impairments	(302)	(7,721)	(535)	(8,558)
Balance at 30 June 2019	-	14,078	2,328	16,406
Accumulated amortisation and impairment losses				
Balance at 1 July 2017	-	8,696	253	8,949
Amortisation expense	-	425	333	758
Disposals	-	(1,927)	-	(1,927)
Impairment losses	-	-	-	-
Balance at 30 June 2018	-	7,194	586	7,780
Balance at 1 July 2018	-	7,194	586	7,780
Amortisation expense	-	1,393	261	1,654
Disposals	-	(4,431)	(334)	(4,765)
Impairment losses	-	-	-	-
Balance at 30 June 2019	-	4,156	513	4,669
Carrying amounts				
At 1 July 2017	2,255	6,157	1,833	10,245
At 30 June / 1 July 2018	-	9,775	2,035	11,810
At 30 June 2019	-	9,922	1,815	11,737

Included in the Internally Generated Software is a total of \$0.10 million (2018: \$0.05 million) which is work in progress.

NZ Health Partnerships Limited (NZHPL) was established on 1 July 2015 taking on the assets and liabilities of Health Benefits Limited (HBL). HBL was an agency set up by all the Ministry of Health to provide shared services for District Health Boards. The investment was made to fund the establishment of a shared service arrangement to support the delivery of Finance, Procurement and Supply Chain services. NZHPL is owned by the 20 district health boards with each of the district health boards owning five (5) "A" Class shares. The A class shares have been issued for a nil consideration. All district health boards also own "B" Class shares in NZHPL

reflecting the level of investment in the FPSC Programme. The NMH holding of B class shares is 2,255,000 shares of the total B Class shares issued of 68,333,000.

At 30 June 2017, NMH had made payments totalling \$2.255 million (2016: \$2.255 million) in relation to the Finance, Procurement and Supply Chain (FPSC) programme. This is a national initiative and is managed on behalf of DHBs by NZ Health Partnerships Limited (NZHP).

In return for these payments, NMH gained rights to access the FPSC asset, which includes National Oracle Solution (NOS) programme. In the event of liquidation or dissolution of NZHP, NMH shall be entitled to be paid from the surplus assets, an amount equal to their proportionate share of the liquidation value based on its proportional share of the total FPSC/NOS rights that have been issued.

The FPSC/NOS rights have been tested for impairment by comparing the carrying amount of the intangible asset to its depreciated replacement cost (DRC), which is considered to equate to NMH share of the DRC of the underlying FPSC/NOS assets.

In 2018 the Government requested that an updated business case be developed before further work was undertaken on the FPSC/NOS programme and the programme was consequently paused. Given the inherent uncertainty this created regarding the future of the FPSC/NOS programme, NMH determined that the full value of \$2.255 million would be impaired in the 30 June 2018 financial statements.

In September 2018 NZHPL made a Capital Call to NMH for NOS Revised Business Case of \$301,926. Once again given the inherent uncertainty regarding the future of the FPSC/NOS programme, NMH determined that the full value of \$0.302 million would be impaired in the 30 June 2019 financial statements. This has resulted in impairment losses of \$0.302 million (2018: \$2.255m) being recognised within the Statement of Comprehensive Revenue and Expenses.

# 14. Payables

# **Accounting policy**

Short-term payables are recorded at the amount payable.

	Actual	Actual 2018
	2019	
	\$000	\$000
Payables under exchange transactions		
Creditors	5,002	4,868
Revenue in advance	1,261	1,206
Capital charge payable	-	-
Other	22,846	19,165
Total payables under exchange transactions	29,109	25,238
Payables under non-exchange transactions		
Capital charge payable	-	-
Taxes payable (GST, Employer Deductions & FBT)	4,316	4,214
Other	661	687
Total payables under non-exchange transactions	4,977	4,901
Total Payables	34,086	30,139

# 15. Borrowings

# Accounting policy

#### Overdraft facility

Amounts drawn under the NZHPL banking facility are recorded at the amount payable plus accrued interest.

#### Finance leases

A finance lease is a lease that transfers to the lessee substantially all the risks and rewards incidental to ownership of an asset, whether or not title is eventually transferred.

At the commencement of the lease term, finance leases where NMH is the lessee are recognised as assets and liabilities in the statement of financial position at the lower of the fair value of the leased item or the present value of the minimum lease payments.

The finance charge is charged to the surplus or deficit over the lease period so as to produce a constant periodic rate of interest on the remaining balance of the liability.

The amount recognised as an asset is depreciated over its useful life. If there is no reasonable certainty as to whether NMH will obtain ownership at the end of the lease term, the asset is fully depreciated over the shorter of the lease term and its useful life.

# Critical judgements in applying accounting policies

#### Leases classification

Determining whether a lease agreement is a finance lease or an operating lease requires judgement as to whether the agreement transfers substantially all the risks and rewards of ownership to the group.

Judgement is required on various aspects that include, but are not limited to, the fair value of the leased asset, the economic life of the leased asset, whether or not to include renewal options in the lease term, and determining an appropriate discount rate to calculate the present value of the minimum lease payments. Classification as a finance lease means the asset is recognised in the statement of financial position as property, plant, and equipment, whereas for an operating lease no such asset is recognised.

Management has exercised its judgement on the appropriate classification of leases, and has determined that a number of lease arrangements are finance leases.

	Actual	Actual
	2019	2018
	\$000	\$000
Current portion		
Finance leases	501	490
Total current portion	501	490
Non-current portion		
Finance leases	7,664	8,172
Total non-current portion	7,664	8,172
Total borrowings	8,165	8,662

#### Fair value

The fair value of finance leases is \$8.2 million (2018: \$8.7m). Fair value has been determined using contractual cash flows discounted using a rate based on market borrowing rates at balance date ranging from 4.8% to 6.0% (2018: 4.8% to 7.0%).

#### **Analysis of Finance leases**

	Actual 2019 \$000	Actual 2018 \$000
Minimum lease payments payable:	-	
Not later than one year	824	824
Later than one year and not later than five years	2,995	3,154
Later than five years	11,849	12,497
Total minimum lease payments	15,668	16,475
Future finance charges	(7,526)	(7,831)
Present value of minimum lease payments	8,142	8,644
Present value of minimum lease payments payable:		
Not later than one year	507	492
Later than one year and not later than five years	1,864	1,989
Later than five years	5,771	6,163
Total present value of minimum lease payments	8,142	8,644

#### **Description of Material Leasing Arrangements**

NMH has entered into finance leases primarily for Clinical equipment. The net carrying amount of the leased items within each class of property, plant and equipment, and intangible assets is shown in notes 12 & 13.

In September 2013 NMH set up a finance lease to account for the lease of the completed Golden Bay Integrated Health Centre facilities to the Golden Bay Community Health Trust. The initial terms had a Net Present Value of \$8,386,915, a discount rate of 4.75% and a term of 35 years. At 30 June 2019, Golden Bay Community Health Trust had an outstanding lease liability with a present value of \$7.0M (2018: \$7.2M). NMH does not have the option to purchase the asset at the end of the lease term.

There are no restrictions placed on NMH by any of the finance leasing arrangements.

# 16. Employee entitlements

# **Accounting policy**

#### Short-term employee entitlements

Employee entitlements that are due to be settled within 12 months after the end of the period in which the employee renders the related service are measured based on accrued entitlements at current rates of pay.

These include salaries and wages accrued up to balance date, annual leave earned but not yet taken at balance date, sick leave, conference leave and medical education leave.

A liability for sick leave is recognised to the extent that absences in the coming year are expected to be greater than the sick leave entitlements earned in the coming year. The amount is calculated based on the unused sick leave entitlement that can be carried forward at balance date, to the extent that it will be used by staff to cover those future absences.

A liability and an expense are recognised for bonuses where there is a contractual obligation or where there is a past practice that has created a constructive obligation and a reliable estimate of the obligation can be made.

#### Long-term employee entitlements

Employee benefits that are due to be settled beyond 12 months after the end of period in which the employee renders the related service, such as long service leave and retirement gratuities, have been calculated on an actuarial basis. The calculations are based on:

- likely future entitlements accruing to staff, based on years of service, years to entitlement, the likelihood that staff will reach the point of entitlement, and contractual entitlement information; and
- the present value of the estimated future cash flows.

#### Presentation of employee entitlements

Sick leave, annual leave, and vested long service leave are classified as a current liability. Non-vested long service leave and retirement gratuities expected to be settled within 12 months of balance date are classified as a current liability. All other employee entitlements are classified as a non-current liability.

#### **Defined contribution schemes**

Obligations for contributions to KiwiSaver, the Government Superannuation Fund, and the State Sector Retirement Savings Scheme are accounted for as defined contribution superannuation schemes and are recognised as an expense in the surplus or deficit as incurred.

# Critical accounting estimates and assumptions

#### Sabbatical leave, long service leave, and retirement gratuities

The present value of sabbatical leave, long service leave, and retirement gratuities obligations depend on a number of factors that are determined on an actuarial basis. Two key assumptions used in calculating these liabilities are the discount rate and the salary inflation factor. Any changes in these assumptions will affect the carrying amount of the liability.

Expected future payments are discounted using discount rates derived from the yield curve of New Zealand government bonds. The discount rates used have maturities that match, as closely as possible, the estimated future cash outflows. The salary inflation factor has been determined after considering historical salary inflation patterns and after obtaining advice from an independent actuary. A weighted average discount rate of 1.8% (2018: 2.91%) and an inflation factor of 2.0% (2018: 2.0%) were used. The discount rates used are those advised by the Treasury. The salary inflation factor is the group's best estimate forecast of salary increments. The take-up rate used for sabbatical leave is 16% (2018: 16%).

If the discount rate were to differ by 1% from that used, with all other factors held constant, the carrying amount of the sabbatical, long service leave, and retirement gratuities obligations would be an estimated \$0.5 million higher/lower.

If the salary inflation factor were to differ by 1% from that used, with all other factors held constant, the carrying amount of the sabbatical, long service leave, and retirement gratuities obligations would be an estimated \$0.5 million higher/lower.

#### Sick leave

The discount rates used in the valuation are the risk free rates as determined by the NZ Treasury and published on its website. The average discount rate is 1.8% (2018: 2.9%). Average future salary growth has been assumed to be 2.0% per annum, plus a salary scale of 1% per annum.

# Breakdown of employee entitlements

	Actual	Actual 2018
	2019	
	\$000	\$000
Current Portion		
Accrued salaries & wages	6,410	5,828
Annual leave	21,135	19,504
Holidays Act remediation	8,500	1,345
Sick leave	588	502
Sabbatical leave	207	218
Retirement gratuities	2,144	2,181
Long service leave	617	546
Continuing medical education	3,589	3,727
Total current portion	43,190	33,851
Non-current portion		
Sick leave	925	816
Sabbatical leave	950	854
Retirement gratuities	5,669	5,460
Long service leave	2,326	2,276
Total non-current portion	9,870	9,406
Total employee entitlements	53,060	43,257

#### **Holidays Act Remediation**

A number of New Zealand's public and private organisations have identified issues with the calculation of leave entitlements under the Holidays Act 2003.

Work has been ongoing since 2016 on behalf of 20 District Health Boards (DHBs) and the New Zealand Blood Service (NZBS), with the Council of Trade Unions (CTU), health sector unions and Ministry of Business Innovation and Employment (MBIE) Labour Inspectorate, for an agreed and national approach to identify, rectify and remediate any Holidays Act non-compliance by DHBs. DHBs have agreed to a Memorandum of Understanding (MOU), which contains a method for determination of individual employee earnings, for calculation of liability for any historical non-compliance.

For employers such as the DHBs that have workforces that include differential occupational groups with complex entitlements, non-standard hours, allowances and/or overtime, the process of assessing non-compliance with the Act and determining any additional payment is time consuming and complicated.

The remediation project associated with the MOU is a significant undertaking and work to assess all non-compliance will continue through the 2019/20 financial year. The review process agreed as part of the MOU will roll-out in tranches to the DHBs and NZBS, expected to be over 18 months although DHB readiness and availability of resources (internal and external to the DHB) may determine when a DHB can commence the process. The final outcome of the remediation project and timeline addressing any non-compliance will not be determined until this work is completed.

Notwithstanding, as at 30 June 2019, in preparing these financial statements, NMH recognises it has an obligation to address any historical non-compliance under the MOU and has made estimates and assumptions to determine a potential liability based on its own review of payroll processes which identified instances of non-compliance with the Holidays Act and the requirements of the MOU. This was based on selecting a sample of current and former employees; making a number of early assumptions; calculating an indicative liability for those current and former employees; and extrapolating the result.

This indicative liability amount is NMH's best estimate at this stage of the outcome from this project. However, until the project has progressed further, there remain substantial uncertainties.

The estimates and assumptions may differ to the subsequent actual results as further work is completed and result in further adjustment to the carrying amount of the provision liabilities within the next financial year.

NMH has estimated its liability as at 30 June 2019 to be \$8.5 million (2018: \$1.4 million).

This estimate is based on the best information available at balance date but, due to the uncertainties involved, the actual liability could be different.

# 17. Provisions

#### **Accounting policy**

A provision is recognised for future expenditure of uncertain amount or timing when there is a present obligation (either legal or constructive) as a result of a past event, it is probable that an outflow of future economic benefits will be required to settle the obligation, and a reliable estimate can be made of the amount of the obligation.

Provisions are measured at the present value of the expenditure expected to be required to settle the obligation using a pre-tax discount rate that reflects current market assessments of the time value of money and the risks specific to the obligation. The increase in the provision due to the passage of time is recognised as an interest expense and is included in "finance costs".

#### Restructuring

A provision for restructuring is recognised when an approved detailed formal plan for the restructuring has either been announced publicly to those affected, or for which implementation has already commenced.

#### Onerous contracts

A provision for onerous contracts is recognised when the expected benefits or service potential to be derived from a contract are lower than the unavoidable cost of meeting the obligations under the contract.

The provision is measured at the present value of the lower of the expected cost of terminating the contract and the expected net cost of continuing with the contract.

#### ACC Partnership Programme

NMH belongs to the ACC Partnership Programme (the "Full Self Cover Plan") whereby NMH accepts the management and financial responsibility for employee work-related illnesses and accidents. Under the programme, NMH is liable for all claims costs for a period of four years up to a specified maximum. At the end of the four-year period, NMH pays a premium to ACC for the value of residual claims, and from that point the liability for ongoing claims passes to ACC.

The liability for the ACC Partnership Programme is measured using actuarial techniques at the present value of expected future payments to be made in respect of the employee injuries and claims up to balance date. Consideration is given to anticipated future wage and salary levels and experience of employee claims and injuries. Expected future payments are discounted using market yields on government bonds at balance date with terms to maturity that match, as closely to possible, the estimated future cash outflows.

#### Breakdown of provisions and further information

	Actual	Actual
	2019	2018
	\$000	\$000
Current portion		
Restructuring	48	48
ACC Partnership Programme	388	426
Total current portion	436	474
Total provisions	436	474

#### Movements for each class of provision are as follows:

	Restructures \$000	<i>ACC</i> \$000	Total \$000
Balance at 1 July 2017	48	407	455
Additional provisions made	-	19	19
Amounts used	-	-	-
Unused amounts reversed	-	-	-
Balance at 30 June 2018	48	426	474
Balance at 1 July 2018	48	426	474
Additional provisions made	-	-	-
Amounts used	-	-	-
Unused amounts reversed	-	(38)	(38)
Balance at 30 June 2019	48	388	436

# ACC partnership programme

Exposures arising from the programme are managed by promoting a safe and healthy working environment by:

- implementing and monitoring health and safety policies;
- induction training on health and safety;
- actively managing workplace injuries to ensure that employees return to work as soon as practical;
- recording and monitoring workplace injuries and near misses to identify risk areas and implementing mitigating actions; and
- identifying workplace hazards and implementation of appropriate safety procedures.

An external independent Actuarial Valuer, Simon Ferry (Fellow of the NZ Society of Actuaries) from Aon New Zealand Limited, has calculated the DHB's liability, and the last valuation was effective at 30 June 2019. The valuer has attested he is satisfied as to the completeness and accuracy of the data used to determine the outstanding claims liability. There are no qualifications contained in the actuarial valuer's report.

A risk margin of 11.6% has been included to allow for the inherent uncertainty in the central estimate of the claims liability. This is the rate used by ACC.

Pre valuation date claim inflation has been taken as 50% of movements in the Consumer Price Index and 50% of the movements in the Average Wage Earnings index

The value of the liability is not material for the DHB's financial statements. Therefore, any changes in the assumptions will not have a material impact on the financial statements.

NMH has chosen a stop loss limit of 160% of the industry premium and a stop loss limit of \$250,000 for any high cost claim. If the claims for a year exceed the stop loss limit, NMH will continue to meet the costs of claims and will be reimbursed by ACC for the costs that exceed the stop loss limit.

NMH is not exposed to any significant concentrations of insurance risk as work related injuries are generally the result of an isolated event to an individual employee.

Average inflation has been assumed as 1.72% for the next 5 years. A discount rate of 1.35% has been used for the next five years.

Any changes in liability valuation assumptions will not have a material effect on the financial statements.

# 18. Equity

# **Accounting policy**

Equity is measured as the difference between total assets and total liabilities. Equity is disaggregated and classified into the following components.

- contributed capital;
- accumulated surplus/(deficit);
- property revaluation reserves; and
- fair value through other comprehensive revenue and expense reserves.

#### Property revaluation reserve

This reserve relates to the revaluation of property, plant, and equipment to fair value.

# Breakdown of equity and further information

	Actual	Actual
	2019	2018
	\$000	\$000
Crown equity		
Balance at 1 July	81,899	82,446
Capital contribution	-	-
Conversion of Loans to Equity	-	-
Repayment of capital	(547)	(547)
Balance at 30 June	81,352	81,899
Accumulated surplus/(deficit)		
Balance at 1 July	19,149	21,181
Surplus/(deficit) for the year	(20,570)	(2,031)
Property revaluation reserve transfer on disposal	-	_
Balance at 30 June	(1,421)	19,149
Revaluation reserves		
Balance at 1 July	86,475	53,213
Revaluations	-	33,262
Impairment charge	-	-
Transfer to accumulated surplus/(deficit) on disposal	-	_
Balance at 30 June	86,475	86,475
Revaluation reserves consist of		
Land	25,300	25,300
Buildings	61,175	61,175
Total revaluation reserves	86,475	86,475
Financial assets at fair value through other comprehensive revenue and expense reserves		
Balance at 1 July	-	-
Net change in fair value	-	-
Transfer to surplus/(deficit) on disposal	-	-
Balance at 30 June	-	-
Total Equity	166,406	187,523

# Capital management

The group's capital is its equity, which consists of Crown equity, accumulated surpluses/(deficits), property revaluation reserves, and trust funds. Equity is represented by net assets.

The group is subject to the financial management and accountability provisions of the Crown Entities Act 2004, which impose restrictions in relation to borrowings, acquisition of securities, issuing guarantees and indemnities, and the use of derivatives.

The group manages its equity as a by-product of prudently managing revenues, expenses, assets, liabilities, investments, and general financial dealings to ensure that it effectively achieves its objectives and purposes while remaining a going concern.

Accumulated comprehensive revenue and expense includes accumulated surpluses/deficits of unspent mental health ring fenced funding as detailed in note 26.

# 19. Capital commitments and operating leases

# **Accounting policy**

#### Operating leases as lessee

An operating lease is a lease that does not transfer substantially all the risks and rewards incidental to ownership of an asset to the lessee. Lease payments under an operating lease are recognised as an expense on a straight-line basis over the lease term. Lease incentives received are recognised in the surplus or deficit as a reduction of rental expense over the lease term. The DHB leases a number of buildings, vehicles, and office equipment (mainly photocopiers) under operating leases.

	Actual	Actual
	2019	2018
	\$000	\$000
Capital commitments		
Property, plant and equipment	3,588	1,766
Intangible assets	331	515
Total capital commitments	3,919	2,281
Non-cancellable Provider commitments		
Not later than one year	17,690	21,630
Later than one year and not later than five years	10,334	13,687
Later than five years	12,198	-
Total non-cancellable Provider commitments	40,222	35,317
Non-cancellable operating lease commitments		
Not later than one year	1,349	1,275
Later than one year and not later than five years	4,612	4,024
Later than five years	2,024	1,334
Total non-cancellable operating lease commitments	7,985	6,633
Non-cancellable finance lease commitments		
Not later than one year	824	824
Later than one year and not later than five years	2,979	3,154
Later than five years	11,890	12,497
Total non-cancellable finance lease commitments	15,693	16,475
Non-cancellable other commitments		
Not later than one year	13,752	625
Later than one year and not later than five years	11,957	150
Later than five years	94,455	-
Total non-cancellable other lease commitments	120,164	775
Total commitments	187,983	61,481

Capital commitments represent capital expenditure contracted for at balance date but not yet incurred.

The provider commitments disclosed in this note include committed obligations for health purchasing expenditure with NGOs. The Board is also obligated to funding significant streams of 'demand driven' health purchasing expenditure. Commitments of this nature are in place for the purchase of pharmacy, GP services and for Health of Older People residential and community based services. Because this expenditure is 'demand driven' it is not possible to quantify the obligation in this note. Expenditure of this nature in the 2019 year totalled \$141.9 million (2018: \$134.5 million).

Other commitments include non-cancellable contracts for the provision of services.

#### Leases as lessee

Total future minimum lease payments to be paid under non-cancellable operating leases at balance date as a lessee are \$7,985 million, (2018, \$6,633 million).

NMH leases several buildings under operating leases. The leases are for periods ranging from 1 to 20 years initially, with rights of renewal ranging from 1 to 11 years.

NMH also leases clinical equipment under operating leases. The lease terms are for periods ranging from 16 months to 4 years.

During the year ended 30 June 2019, \$2,902,814 was recognised as an expense in the surplus or deficit in respect of operating leases (2018: \$2,889,482).

#### Leases as lessor

NMH leases owned properties to third parties under operating leases resulting in revenue of \$1.4 million (2018: \$1.3 million). These leases are for periods ranging initially from 2 to 99 years. In some cases, rights of renewal for one or more terms ranging from 2 to 8 years are provided. Some leases are subject to the terms of service contracts.

The total future minimum lease payments under non-cancellable operating leases as a lessor at balance date are \$7.742 million (2018: \$5.120 million).

NMH have entered into a sub-lease with Nelson Bays Primary Health Organisation for the Golden Bay Integrated Health Centre buildings. The sub lease is for an initial amount of \$492,000 plus GST per annum, commencing 16 September 2013, for a term of 10 years with a two yearly rent review.

# 20. Contingencies

# **Contingent liabilities**

A contingent liability not recognised in these financial statements is for the removal of asbestos from some of the Board's buildings. The amount of this liability cannot be reliably calculated.

NMH has no other contingent liabilities as at 30 June 2019 (2018: Nil).

# **Contingent assets**

NMH has no contingent assets as at 30 June 2019 (2018: Nil).

# 21. Related party transactions

# **Accounting policy**

#### Government-related entities

NMH is a wholly-owned entity of the Crown.

Related party disclosures have not been made for transactions with related parties, including associates that are:

- within a normal supplier or client/recipient relationship; and
- on terms and conditions no more or less favourable than those that it is reasonable to expect that NMH would have adopted in dealing with the party at arm's length in the same circumstances.

Further, transactions with other government agencies (for example, government departments and Crown entities) are not disclosed as related party transactions when they are consistent with the normal operating arrangements between government agencies.

#### Significant transactions with government-related entities

NMH has received funding from the Crown and ACC of \$503.1 million (2018: \$474.4 million) to provide health services in the Nelson Marlborough area for the year ended 30 June 2019.

Revenue earned from other DHBs for the care of patients outside NMH's district amounted to \$9.2 million (2018: \$9.4 million) for the year ended 30 June 2019. Expenditure to other DHBs for their care of patients from NMH's district amounted to \$47.0 million (2018: \$45.3 million) for the year ended 30 June 2019.

Collectively, but not individually, significant transactions with government-related entities

In conducting its activities, NMH is required to pay various taxes and levies (such as GST, FBT, PAYE, and ACC levies) to the Crown and entities related to the Crown. The payment of these taxes and levies, other than income tax, is based on the standard terms and conditions that apply to all tax and levy payers. The DHB is exempt from paying income tax.

NMH also purchases goods and services from entities controlled, significantly influenced, or jointly controlled by the Crown. Purchases from these government-related entities for the year ended 30 June 2019 totalled \$2.8 million (2018: \$2.1 million). These purchases included the purchase of electricity from Genesis Energy, air travel from Air New Zealand, and energy from Solid Energy.

# Transactions with key management personnel

Key management personnel includes all Board members, the Chief Executive, and members of the Leadership Team & their close family members.

	Actual	Actual
	2019	2018
	\$000	\$000
Board Members		
Remuneration	252	256
Full-time equivalent members	11	11
Leadership Team	-	-
Remuneration	2,944	2,784
Full-time equivalent members	12	11
Total key management personnel remuneration	3,196	3,040
Total fill time equivalent personnel	23	22

Due to the difficulty in determining the full-time equivalent of Board Members, the full-time equivalent figure is taken as the number of Board Members.

NMH entered into a variety of transactions with Golden Bay Community Health Trust during the financial year. NMH's General Manager, Finance, Performance & Facilities, Eric Sinclair, is a Trustee of the Golden Bay Community Health Trust. The NMH has a loan with present value of \$1.6 million to the Golden Bay Community Health Trust and has an outstanding lease liability with a present value of \$6.99 million (Discount rate: 4.75%) at the end of the financial year. Lease payments to the Golden Bay Community Health Trust are expected to cease in the year 2048. The relationship of the lease and liability has been disclosed in Note 15. There are no outstanding balances for unpaid invoices at year end.

NMH purchased services from the Marlborough District Council during the financial year. Gerald Hope, an NMH Board Member is a District Councillor of Marlborough District Council. Payments to Marlborough District Council during the Financial Year totalled \$2.5 million. The services provided for and from Marlborough District Council were on normal commercial terms. There are no outstanding unpaid invoices at year end.

The NMH purchased and received services from the West Coast DHB (WCDHB) during the financial year. NMH's Board Chair, Jenny Black, is also the Board Chair of the WCDHB. Revenue in the form of Inter District Flows (IDFs) from the WCDHB totalled \$1.1 million during the financial year, while payments in the form of IDFs totalled \$0.3 million. The services provided for and from the WCDHB were on normal commercial terms. There is no amounts outstanding for outstanding receipts at year end.

There are close family members of key management personnel employed by NMH. The terms and conditions of those arrangements are no more favourable than the DHB would have adopted if there were no relationship to key management personnel.

#### 22. Events after the balance date

Board members are not aware of any matter or circumstance, since the end of the financial year (not otherwise dealt with in this report or in the Board's financial statements), that may significantly affect the operation of the organisation, the results of its operations, or the state of affairs of the board.

# 23. Financial instruments

NMH is party to financial instruments as part of its everyday operations. These include instruments such as bank balances, accounts receivable, trade creditors and loans.

NMH has a series of policies providing risk management for interest rates and the concentration of credit. The policies do not allow any transactions which are speculative in nature to be entered into.

From 1 July 2012 Health Benefits Limited (HBL), and from 1 July 2015 NZ Health Partnerships Limited (NZHP) assumed responsibility for the investment of all the NMH's surplus funds. The risk management policies HBL and NZHP have adopted are consistent with those that follow.

#### Interest rate risk

Interest rate risk is the risk that the interest component of a financial instrument will fluctuate due to changes in market rates. This could particularly impact on the costs of borrowing or the return from investments. The Board does not consider there is any significant exposure to interest rate risk on its investments.

The interest rates on the Board's borrowings are disclosed in Note 15.

There are no interest rate options or interest swap agreements in place as at 30 June 2019 (2018: Nil).

#### Credit rate risk

Credit risk is the risk that a third party will default on its obligations to NMH, causing the DHB to incur a loss.

Financial instruments which potentially subject NMH to credit risk principally consist of cash, short-term deposits and accounts receivable.

Concentrations of credit risk from accounts receivable are high due to the reliance on the Ministry of Health for approximately 94% of NMH's revenue. However, the Ministry of Health is assessed to be a low risk and high-quality entity due to its nature as the government funded purchaser of health and disability support services.

NMH is a party to the "DHB Treasury Services Agreement" between NZ Health Partnerships Limited (NZHP) and the participating DHBs. NZHP is an entity owned 100% by the 20 District Health Boards and in this capacity is assessed to be a low risk high-quality entity.

At balance date there were no significant other concentrations of credit risk. The maximum exposure to credit risk is represented by the carrying amount of cash and cash equivalents (note 7), and debtors and other receivables (note 8).

The credit quality of financial assets that are neither past due nor impaired can be assessed by reference to Standard and Poor's credit ratings (if available) or to historical information about counterparty default rates:

	2019	2018
	\$000	\$000
Counterparties with credit ratings:		
Cash and cash equivalents		
AA	-	-
Investments		
AA	-	-
Total counterparties with credit ratings	-	-
Counterparties without credit ratings		
Cash on hand	(10)	(2)
Funds advanced to NZHP	6,325	18,470
Total counterparties without credit ratings	6,315	18,468
Receivables		
Existing counterparties with no defaults in the past	19,122	17,922
Existing counterparty with defaults in the past	95	95
Total receivables	19,217	18,017

# **Currency risk**

Currency risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate due to changes in foreign exchange rates.

NMH had no foreign currency assets or liabilities as at 30 June 2019 (2018: Nil). During the year, expenditure invoiced in foreign currencies was recorded in NZD calculated with the same exchange rates as those used for the payments for those invoices. No exchange rate gains or losses were recorded.

# Liquidity risk

Liquidity risk represents NMH's ability to meet its contractual obligations. NMH evaluates its liquidity requirements on an ongoing basis by continuously monitoring forecast and actual cash flow requirements.

The following table sets out the contractual undiscounted cash flows for all financial liabilities.

2019	Balance	Contractual	6 mths or	6-12 mths	1-2 years	2-5 years	More than 5
	Sheet	Cash	less				years
	\$00	0 \$000	\$000	\$000	\$000	\$000	\$000
Finance lease liabilities	8,165	15,667	-	824	824	2,171	11,849
Creditors and other							
payables	34,044	34,044	34,044	-	-	-	-
Total current assets	42,209	49,711	34,044	824	824	2,171	11,849

2018	Balance	Contractual	6 mths or	6-12 mths	1-2 years	2-5 years	More than 5
	Sheet	Cash	less				years
	\$000	\$000	\$000	\$000	\$000	\$000	\$000
Finance lease liabilities	8,662	15,480	-	824	824	2,454	11,379
Creditors and other							
payables	30,139	30,139	30,139	-	-	-	-
Total current assets	38,801	45,619	30,139	824	824	2,454	11,379

# Sensitivity analysis

In managing interest rate risk, NMH aims to reduce the impact of short-term fluctuations on its earnings. Over the longer term, however, permanent changes in interest rates would have an impact on earnings.

At 30 June 2019, it is estimated that a general increase of one percentage point in interest rates would decrease NMH's deficit by approximately \$398,982 (2018: \$465,810).

#### Market risk

NMH does not have any significant market risk and has not entered into any derivative financial instruments.

# Financial instrument categories

	Actual	Actual
	2019	2018
	\$000	\$000
Financial liabilities measured at amortised cost		
Payables (excluding deferred revenue and taxes payable)	28,509	24,719
Borrowings - finance leases	8,165	8,662
Total financial liabilities measured at amortised cost	36,674	33,381
Financial assets measured at amortised cost (2018: Loans and receivables)		
Cash and cash equivalents	6,315	18,468
Receivables	19,217	18,017
Other financial assets (term/on-call deposits)	21,284	19,950
Total financial assets measured at amortised cost	46,816	56,435

# 24. Capital Management

NMH's capital is its equity, which comprises Crown equity, reserves and accumulated comprehensive revenue and expense. Equity is represented by net assets.

NMH is subject to the financial management and accountability provisions of the Crown Entities Act 2004, which impose restrictions in relation to borrowings, acquisition of securities, issuing guarantees and indemnities and the use of derivatives.

NMH manages its equity as a by-product of prudently managing revenues, expenses, assets, liabilities and general financial dealings to ensure that it effectively achieves its objectives and purpose, whilst remaining a going concern.

There have been no material changes in NMH's management of capital during the year (2018: Nil).

# 25. Explanation of major variances against budget

# Statement of comprehensive revenue and expense

#### Revenue

Additional funding contracts for a range of services were received from the Ministry of Health totalling \$9.0 million. These included in-between travel, additional electives and ambulatory services, bowel screening, the safe nursing numbers review and community services card holder subsidy for the non very low cost access practices. Additional funding of \$2.0M was received to offset the impact on capital charge expense from the property revaluation that occurred in 2017/18.

#### **Expenditure**

Volume driven clinical supplies especially in the areas of pharmaceuticals, radiology and lab testing and other associated expenses contributed \$4.2M to variance. A further \$0.3M impairment of the National Oracle System asset (refer note 13) was not expected when the budgets were developed and shows as a variance in the statement of comprehensive revenue and expenses. \$1.0M was recognised as a provision for the demolition of the Wairau Nurses home. An additional \$1.1m was recognised for the Employee entitlement liability due to the lower Treasury bond rate and a combination of higher wage costs and an ageing workforce. The provision for the Holidays Act compliance, of \$7.2M, was also not known at the time the budgets were prepared.

# Statement of financial position

The projections in the 2018/19 Annual Plan was based on forecasts prepared well before the end of the 2017/18 year. A comparison of the actual balances with the plan would include amounts reflecting differences between the forecast and reported 2017/18 balances. These amounts comprised increases of \$10 million in assets, \$11 million in liabilities and \$21 million in equity.

#### Statement of cash flows

Net cash flows from Operating Activities was lower than expected mainly due to higher payments due to supplies at balance date.

# 26. Mental health ring-fenced accounts

NMH is required to abide by the restrictions on the use of funding supplied for mental health purposes. Surplus mental health funds at the end of the financial year are made available for future mental health services.

	Actual	Actual
	2019	2018
	\$000	\$000
Mental health funds		
Opening balance	1,152	1,762
Excess/(shortfall) of funding over payments	(157)	(610)
Adjustments to funds available		-
Total mental health funds	995	1,152

# 27. Summary of revenue and expenditure by output class

	Budget	Actual	Actual
	2019	2019	2018
	\$000	\$000	\$000
Revenue			
Prevention services	8,505	8,569	8,226
Early detection and management services	127,735	136,058	123,542
Intensive assessment and treatment services	270,043	274,445	261,177
Support services	108,884	106,873	105,309
Total revenue	515,167	525,946	498,254
Expenditure			
Prevention services	8,005	8,384	7,752
Early detection and management services	121,748	135,329	119,544
Intensive assessment and treatment services	276,982	293,762	264,714
Support services	107,933	109,034	106,021
Total expenditure	514,667	546,510	498,031
Surplus/(deficit)			
Prevention services	500	185	474
Early detection and management services	5,988	729	3,998
Intensive assessment and treatment services	(6,939)	(19,317)	(3,537)
Support services	951	(2,161)	(712)
Total surplus/(deficit)	500	(20,563)	223

# 28. Adoption of PBE IFRS 9 Financial Instruments

In accordance with the transitional provisions of PBE IFRS 9, NMH has elected not to restate the information for previous years to comply with PBE IFRS 9. Adjustments arising from the adoption of PBE IFRS 9 are recognised in opening equity at 1 July 2018.

Accounting policies have been updated to comply with PBE IFRS 9. The main updates are:

- Note 8 Receivables: This policy has been updated to reflect that the impairment of short-term receivables is now determined by applying an expected credit loss model.
- Note 9 Investments:
  - Equity investments: This policy has been updated to remove references to impairment losses, as NZ IFRS 9 no longer requires identification of impairment for equity investments measured at fair value through other comprehensive revenue and expense. Also, on disposal, the accumulated gains/losses are no longer transferred to surplus/(deficit) but are transferred to accumulated surplus/(deficit).
  - Term deposits: This policy has been updated to explain that a loss allowance for expected credit losses is recognised only if the estimated loss allowance is not trivial.

On the date of initial application of PBE IFRS 9, being 1 July 2018, the classification of financial instruments under PBE IPSAS 29 and PBE IFRS 9 is as follows:

	Measurement category			Carry amount	
	Original PBE IPSAS 29 category	New PBE IFRS 9 category	Closing balance 30 June 2018 (PBE IPSAS 29)	Adoption of PBE IFRS 9 adjustment	Opening balance 1 July 2018 (PBE IFRS 9)
Cash and cash equivalents		Amortised cost	18,468	0	18,468
Receivables	Loans and receivables	Amortised cost	18,017	0	18,017
Other financial assets (current)	Loans and receivables	Amortised cost	19,950	0	19,950
Total financial assets	•		56,435	0	56,435

The measurement categories and carrying amounts for financial liabilities have not changed between the closing 340 June 2018 and opening 1 July 2018 dates as a result of the transition to PBE IFRS 9.

# **Audit report**

# To the readers of Nelson Marlborough District Health Board's financial statements and performance information for the year ended 30 June 2019

The Auditor-General is the auditor of Nelson Marlborough District Health Board (the Health Board). The Auditor-General has appointed me, Jacques Coetzee, using the staff and resources of Audit New Zealand, to carry out the audit of the financial statements and the performance information, including the performance information for an appropriation, of the Health Board on his behalf.

#### We have audited:

- the financial statements of the Health Board on pages 26 to 63, that comprise the statement of financial position as at 30 June 2019, the statement of comprehensive revenue and expense, statement of changes in net assets/equity and statement of cash flows for the year ended on that date, and the notes to the financial statements that include accounting policies and other explanatory information; and
- the performance information of the Health Board on pages 17 to 25.

# Qualified opinion—our audit was limited due to the uncertainties associated with the calculation of employee entitlements under the Holidays Act 2003

In our opinion, except for the matters described in the Basis for our qualified opinion section of our report:

- the financial statements of the Health Board on pages 26 to 63:
  - present fairly, in all material respects:
    - its financial position as at 30 June 2019; and
    - its financial performance and cash flows for the year then ended; and
  - comply with generally accepted accounting practice in New Zealand in accordance with Public Benefit Entity Reporting Standards; and
- the performance information of the Health Board on pages 17 to 25:
  - presents fairly, in all material respects, the Health Board's performance for the year ended 30 June 2019, including:
  - for each class of reportable outputs:
    - its standards of delivery performance achieved as compared with forecasts included in the statement of performance expectations for the financial year; and
    - its actual revenue and output expenses as compared with the forecasts included in the statement of performance expectations for the financial year; and
    - what has been achieved with the appropriation; and

- the actual expenses or capital expenditure incurred compared with the appropriated or forecast expenses or capital expenditure; and
- complies with generally accepted accounting practice in New Zealand.

Our audit of the financial statements and the performance information was completed on 31 October 2019. This is the date at which our qualified opinion is expressed.

The basis for our qualified opinion is explained below, and we outline the responsibilities of the Board and our responsibilities relating to the financial statements and the performance information, we comment on other information, and we explain our independence.

# Basis for our qualified opinion

As outlined in note 16 on page 51, the Health Board has been investigating issues associated with the calculation of employee entitlements under the Holidays Act 2003, as part of a national approach to remediate these issues. Due to the nature of health sector employment arrangements, this is a complex and time consuming process and is yet to be completed. The Health Board has estimated a provision as at 30 June 2019 of \$8.5 million to remediate these issues. However, until further work is undertaken by the Health Board, there are substantial uncertainties surrounding the amount of its liability. Because of the work that has yet to be completed to remediate these issues, we have been unable to obtain sufficient audit evidence to determine the appropriateness of the amount of the provision.

We carried out our audit in accordance with the Auditor-General's Auditing Standards, which incorporate the Professional and Ethical Standards and the International Standards on Auditing (New Zealand) issued by the New Zealand Auditing and Assurance Standards Board. Our responsibilities under those standards are further described in the Responsibilities of the auditor section of our report.

We have fulfilled our responsibilities in accordance with the Auditor-General's Auditing Standards.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified opinion.

# Responsibilities of the Board for the financial statements and the performance information

The Board is responsible on behalf of the Health Board for preparing financial statements and performance information that are fairly presented and comply with generally accepted accounting practice in New Zealand.

The Board is responsible for such internal control as it determine is necessary to enable it to prepare financial statements and performance information that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements and the performance information, the Board is responsible on behalf of the Health Board for assessing the Health Board's ability to continue as a going concern. The Board is also responsible for disclosing, as applicable, matters related to going concern and using the going concern basis of accounting, unless there is an intention to liquidate the Health Board or there is no realistic alternative but to do so.

The Board's responsibilities arise from the Crown Entities Act 2004, the New Zealand Public Health and Disability Act 2000 and the Public Finance Act 1989.

# Responsibilities of the auditor for the financial statements and the performance information

Our objectives are to obtain reasonable assurance about whether the financial statements and the performance information, as a whole, are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit carried out in accordance with the Auditor General's Auditing Standards will always detect a material misstatement when it exists. Misstatements are differences or omissions of amounts or disclosures, and can arise from fraud or error. Misstatements are considered material if, individually or in the aggregate, they could reasonably be expected to influence the decisions of readers taken on the basis of these financial statements and the performance information.

For the budget information reported in the financial statements and the performance information, our procedures were limited to checking that the information agreed to the Health Board's statement of performance expectations.

We did not evaluate the security and controls over the electronic publication of the financial statements and the performance information.

As part of an audit in accordance with the Auditor-General's Auditing Standards, we exercise professional judgement and maintain professional scepticism throughout the audit. Also:

- We identify and assess the risks of material misstatement of the financial statements and the performance information, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- We obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Health Board's internal control.
- We evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the Board.
- We evaluate the appropriateness of the reported performance information within the Health Board's framework for reporting its performance.
- We conclude on the appropriateness of the use of the going concern basis of accounting by the Board and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast a significant doubt on the Health Board's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements and the performance information or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Health Board to cease to continue as a going concern.
- We evaluate the overall presentation, structure and content of the financial statements and the performance information, including the disclosures, and whether the financial statements and the performance information represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with the Board regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Our responsibilities arise from the Public Audit Act 2001.

# Other Information

The Board is responsible for the other information. The other information comprises the information included on pages 1 to 16, but does not include the financial statements and the performance information, and our auditor's report thereon.

Our opinion on the financial statements and the performance information does not cover the other information and we do not express any form of audit opinion or assurance conclusion thereon.

In connection with our audit of the financial statements and the performance information, our responsibility is to read the other information. In doing so, we consider whether the other information is materially inconsistent with the financial statements and the performance information or our knowledge obtained in the audit, or otherwise appears to be materially misstated. If, based on our work, we conclude that there is a material misstatement of this other information, we are required to report that fact. We have nothing to report in this regard.

# Independence

We are independent of the Health Board in accordance with the independence requirements of the Auditor-General's Auditing Standards, which incorporate the independence requirements of Professional and Ethical Standard 1(Revised): Code of Ethics for Assurance Practitioners issued by the New Zealand Auditing and Assurance Standards Board.

Other than the audit, we have no relationship with, or interests in, the Health Board.

Jacques Coetzee Audit New Zealand

On behalf of the Auditor General Wellington, New Zealand



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